# INDEX

	<u>Page(s)</u>
Summary of Significant Accounting Policies	
Introduction	63
Financial Reporting Entity	63-66
Basis of Presentation	66-69
Measurement Focus	69-70
Basis of Accounting	70-71
Assets, Liabilities and Equity	
Cash and Investments	71
Receivables and Payables	72
Inventories and Prepaid Items	73
Restricted Assets	73
Capital Assets	73-74
Long-term Obligations	74
Compensated Absences	74
Fund Equity	74
Accounting Estimates	75
Net Assets	75
Operating Revenues and Expenses	75
Interfund Activity	75
Stewardship, Compliance and Accountability	
Budgetary Information	76
Restatement of Prior Year Fund Equities	77
Detailed Notes On All Funds	
Cash Deposits, Cash Equivalents and Investments	77-80
Receivables	81-83
Capital Assets	
Interfund Receivables and Payables	88
Interfund Transfers	89
Leases	
Landfill Closure	
Short-term Debt	
Long-term Debt	
Reserved and Designated Fund Equity	
Other Information	
Risk Management	107
Segment Information	
Subsequent Events	
Contingent Liabilities	
Commitments	
Deferred Compensation Plan	116
Other Post-employment Benefits	
Funds Held by Coastal Community Foundation	118
Employee Retirement Systems and Plans	119-120
New Accounting Pronouncements	

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Introduction

The financial statements of the County of Charleston (County) have been prepared in conformity with Generally Accepted Accounting Principles (GAAP) as applied to governmental units. The County's reporting entity applies all relevant Governmental Accounting Standards Board (GASB) pronouncements. Proprietary funds, governmental and business-type activities, and similar component units apply Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements, in which case, GASB prevails.

The accounting and reporting framework and the more significant accounting principles and practices are discussed in subsequent sections of this Note. The remainder of the notes are organized to provide explanations, including required disclosures, of the County's financial activities for the fiscal year ended June 30, 2010.

## **B.** Financial Reporting Entity

The County of Charleston, South Carolina, was established by the State of South Carolina on April 9, 1948, under the provisions of Act 681 of 1942. The County operates under a Council-Administrator form of government and provides the following services: public safety (sheriff and fire), highways and streets, sanitation, health and social services, cultural and recreational programs, public improvements, planning and zoning, courts, economic development and general administrative services. As required by GAAP, these financial statements present the County (the Primary Government) and its component units, entities for which the County is considered to be financially accountable or for which exclusion of a component unit would render the financial statements misleading.

The Charleston Public Facilities Corporation has been included as a blended component unit because the County appoints the entire board, receives all benefits and burdens of its activities and is fiscally responsible for its operation. The Charleston Development Corporation has been included as a blended component unit because the County has a majority representation on the board and receives all of the benefits and burdens of its activities. The various discretely presented component units were included since they are fiscally dependent upon the County for the levy of property tax revenues, approval of annual operating budgets, authorization of all general obligation debt issues, or as in the case of the Charleston County Volunteer Rescue Squad Inc., receives substantially all of their funding from the County. Blended component units, although legally separate entities, are in substance, part of the government's operations; therefore, data from these units are combined with data of the primary government. Discretely presented component units, on the other hand, are reported in a separate column in the combined financial statements to emphasize that they are legally separate from the County. Each blended and discretely presented component unit, except for Charleston County Volunteer Rescue Squad, Inc., has a June 30 year-end. The Charleston County Volunteer Rescue Squad, Inc. has a December 31 year-end.

The County appoints the board of the Charleston County Housing Authority but has not included the Authority as a component unit because there is no financial accountability or influence by the County over the Authority.

Component units are reported in the County's Comprehensive Annual Financial Report (CAFR) as shown in the following table:

Blended Component Units Reported with the Primary Government

Brief Description of Activities and Relationship to the County

Reporting Funds

Charleston Public Facilities Corporation Administrative Office Address: 4045 Bridge View Drive Room 429 North Charleston, SC 29405 Telephone: (843) 958-4600

Single purpose corporate entity established on July 31, 1990, which is prohibited from engaging in any business other than to construct. own and lease facilities to be used for essential County functions in connection with the issuance of Certificates tax-exempt of Participation to finance such facilities. The Corporation governed by a Board of Directors who is appointed to staggered terms by County Council. The Corporation exists solely for the benefit of Charleston County.

Debt Service Fund -Certificates of Participation Enterprise Fund -Parking Garages DAODAS

Charleston Development Corporation Administrative Office Address: 4045 Bridge View Drive Suite B226 North Charleston, SC 29405 Telephone: (843) 958-4600

entity Non-Profit Corporate established September 16, 2004, to further human, social, and economic development in County of Charleston, to promote a healthier and safer community, and apply for funding that the County would otherwise not be eligible to The Corporation is receive. governed by a Board of Directors which shall consist of one member of Charleston County Council, two Charleston County employees and two Charleston County citizens. The Corporation exists solely for the benefit of Charleston County.

Special Revenue Fund -Charleston Development Corporation

# **Discretely Presented Component Units**

Charleston County Library (CCL) Administrative Office Address: 68 Calhoun Street Charleston, SC 29401 Telephone: (843) 805-6801

## Brief Description of Activities and Relationship to the County

The Charleston County Library System was created by South Carolina Legislation in 1979 as part of Charleston County Government. Its primary purpose is to provide library services to the citizens of Charleston County and bookmobile services in the rural areas of the County. The Library operates under an 11 member Board of Trustees which is appointed by County Council. County Council approves the budget and all general obligation debt for the Library.

Discretely Presented Component Units	Brief Description of Activities and Relationship to the County
Charleston County Park and Recreation Commission (CCPRC) Administrative Office Address: 861 Riverland Drive Charleston, SC 29412 Telephone: (843) 762-2172	The Commission was created under the provisions of Act 1595 of the South Carolina Legislature on August 3, 1972. The Commission is empowered to acquire land, establish recreational facilities, and provide recreational activities within Charleston County. The Commission is governed by a seven member board which is appointed by the Governor upon recommendation of the County Council. County Council approves the operating budget, levies taxes, and authorizes the issuance of all general obligation debt for the Commission.
Cooper River Park & Playground Commission (CRPPC) Administrative Office Address: PO Box 71846 N. Charleston, SC 29415 Telephone: (843) 747-0776	The Commission was created on April 27, 1942, under Act 640 of the South Carolina Legislature to provide parks and recreation facilities for use by citizens residing within the geographic boundaries of the Commission. The Commission is governed by a six member Board of Trustees appointed by the North Charleston District and the Cooper River School District. County Council approves the operating budget, levies taxes, and authorizes the issuance of all general obligation debt for the Commission.
North Charleston District (NCD) Administrative Office Address: P.O. Box 63009 Charleston, SC 29419 Telephone: (843) 764-3072	The District was created as a public service district in 1972 by Act 1768 of the South Carolina Legislature. The District provides fire, sanitation, street lighting, and cleaning services to the residents within its geographic boundaries. The District is governed by a nine member Commission appointed by the Governor through recommendations of the City of North Charleston and the Legislative Delegation. County Council approves the operating budget, levies taxes, and authorizes the issuance of all general obligation debt for the District.
James Island Public Service District (JIPSD) Administrative Office Address: P.O. Box 12140 Charleston, SC 29422 Telephone: (843) 795-9060	The District was created by Act 498 of the General Assembly of South Carolina in 1961. The District provides sanitation, fire protection, and sewer treatment services to the residents within its geographic boundaries. The District is governed by a seven member Commission elected by the residents of the service area. County Council approves the operating budget, levies taxes, and authorizes the issuance of all general obligation debt for the District.
St. Andrew's Parish Parks & Playground Commission (SAPPPC) Administrative Office Address: P.O. Box 31825 Charleston, SC 29407 Telephone: (843) 763-4360	The Commission was created by the General Assembly of the State of South Carolina in 1945. The Commission has the power to create, develop, maintain, and operate a system of parks and playgrounds for the use and benefit of the residents within its jurisdictional area. The Commission is governed by five members appointed by the Governor upon recommendation of the County Council. County Council approves the operating budget, levies taxes, and authorizes the issuance of all general obligation debt for the Commission.

Discretely Presented Component Units	Brief Description of Activities and Relationship to the County
St. John's Fire District (SJFD) Administrative Office Address: P.O. Box 56 Johns Island, SC 29457 Telephone: (843) 559-9194	The Fire District was created by Act 369 of the South Carolina General Assembly on April 9, 1959. The Fire District provides fire protection services to residents within its geographic boundaries. The Fire District is governed by a seven member commission appointed by the Governor upon recommendation of the County Council. County Council approves the operating budget, levies taxes, and authorizes the issuance of all general obligation debt for the Fire District.
St. Paul's Fire District (SPFD) Administrative Office Address: P.O. Box 65 Hollywood, SC 29449 Telephone: (843) 889-6450	The Fire District was formed under Act 440 of the South Carolina General Assembly in 1949. The Fire District provides fire protection services to the western portion of the County. The Fire District is governed by a seven member commission appointed by the Governor upon recommendation of the County Council. County Council approves the operating budget, levies taxes, and authorizes the issuance of all general obligation debt for the Fire District.
Charleston County Volunteer Rescue Squad, Inc. (CCVRS) Administrative Office Address: P.O. 5012 North Charleston, SC 24906 Telephone: (843) 225-7728	The Rescue Squad received its Charter January 30, 1973, from the State of South Carolina. The primary purpose is to provide volunteer rescue services for the citizens of Charleston County. The rescue squad is exempt from federal and state income taxation under Section 501(c) (3) of the U.S. Internal Revenue Code and is not a private foundation. The rescue squad is economically dependent on the County.

The complete financial statements for each component unit may be obtained from their administrative offices at the addresses stated above.

#### C. Basis of Presentation

The County's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information. The accounts of the County and its component units are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements. There are three categories of funds: governmental, proprietary, and fiduciary.

#### **Government-Wide Financial Statements**

The statement of net assets and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service funds is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the County that are governmental and those that are considered business-type activities.

The statement of net assets presents the financial condition of the governmental and business-type activities for the County at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the County's governmental activities and for the business-type activities of the County. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient for the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues and all taxes are presented as general revenues of the County, with certain limited exceptions.

The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the County.

#### **Fund Financial Statements**

The County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Internal service funds are combined and the totals are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

## **Fund Accounting**

The major fund types are:

**Governmental funds** are used to account for general governmental activities. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the County's major governmental funds:

General Fund - This is the primary operating fund of the County. This fund accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Debt Service Fund - This fund accounts for the resources accumulated and payments made for principal and interest on long-term debt of governmental funds.

General Obligation Bond Capital Projects Fund - This fund accounts for financial resources to be used to complete several construction projects funded by bond issues. These include the Consolidated Dispatch Center, Detention Center, and Judicial Center repairs.

Transportation and Road Sales Tax Special Revenue Fund - This fund accounts for revenues generated by the half cent sales tax for roads, public transportation, and greenbelts.

**Proprietary funds** reporting focus is on the determination of operating income, changes in net assets, financial position, and cash flow. Proprietary funds are classified as either enterprise or internal service. These funds use the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded at the time liabilities are incurred.

**Enterprise Funds** - These funds are used to account for those operations that are financed and operated in a manner similar to private business. In the enterprise funds a fee is charged to external users. The County reports the following major proprietary funds:

Environmental Management - This fund is used to account for the County's solid waste disposal activities, currently consisting of the following:

- 1. Incineration plant service agreement including ash disposal, which was terminated December 2009.
- Landfill to dispose of incineration plant overflow and all county dry goods and construction materials.
- 3. Service contracts for hauling and transfer of municipal solid waste.

This fund is also used to account for the County's recycling operations, which consist of the following:

- 1. Curbside collection of recyclables in the urban areas of the County.
- 2. Drop-box collection in all areas of the County.
- 3. Operation of materials recovery facility.
- 4. Yard waste mulch facility.

These services are funded from collection of a countywide user fee, sales of steam and electricity from the incineration plant, tipping fees at the landfill, and sale of recyclables.

Charleston County Council elected not to renew the service agreement with Montenay for the incinerator that ended November 30, 2009. The waste-to-energy facility is currently being dismantled according to the terms of the facility site lease removing all buildings and equipment improvements. Charleston County and Montenay are currently negotiating the final adjustment to the operation and maintenance fees according to the service agreement. No liability has been recorded as of June 30, 2010.

Parking Garages - This fund is used to account for the operation, financing, and construction of parking facilities. The County has operated a 454 space parking garage adjacent to the County's administrative and court facilities, which also serves area hotels, restaurants, and others since the 1970's. During 1992 the fund received \$12,375,000 of the proceeds from Charleston Public Facilities Corporation (a component unit of the County) Certificates of Participation to construct a 1,608 space-parking garage adjacent to the Charleston Memorial Hospital. During 1996 the fund received \$8,884,000 of the proceeds from the 1995 Certificates of Participation to construct an additional 438 space parking garage adjacent to the existing City of Charleston Cumberland Street garage to service the future Judicial Center. The County assumed the operation of the existing Cumberland Street garage in April 1998 from the City of Charleston. During fiscal year 2004 the parking garage adjacent to the Charleston Memorial Hospital was sold to the Medical University Hospital Authority.

Internal Service Funds - These funds account for the financing of services provided by one department to other departments of the County, or to other governments, on a cost reimbursement basis.

Fleet Management - This fund is used to account for all operations of the County's centrally administered vehicle operation. Functions included within this operation are writing the specifications and assisting in the purchase of all on and off-road vehicles and equipment; owning all vehicles and equipment not specifically used in other County proprietary operation; maintaining all vehicles and equipment; operating a County-wide fuel distribution and monitoring system; operating a fleet of pool cars for those departments not directly assigned vehicles; and operating a vehicle parts warehouse.

Office Support Services - This fund is used to account for the centrally administered mail pick-up and delivery service, duplicating machines, postage metering service, and records management. Records management includes establishing records retention schedules for all County operations, centralized storage of records, and a centralized microfilming operation.

Telecommunications - This fund is used to account for the centrally administered telecommunications system, which includes pagers and cellular telephones.

Workers' Compensation - This fund is used to account for the costs of staffing a workers' compensation division as well as the cost of providing insurance through the S.C. Association of County Commissioners Self-Insurance Fund. Funding is provided by levying a percentage charge against all departmental payrolls. In fiscal year 1996, insurance was converted to self-insurance coverage for all claims less than \$100,000.

Employee Benefits - This fund is used to account for costs of providing health and life insurance to the County's employees and retirees. Funding is provided by a percentage charge against all departmental payrolls and payments from retirees. The fund is administered by seven trustees; the Finance Director and Human Resources Director as permanent members, the Chairman of the Employee Insurance Committee for the duration of term in office, and for two year periods, trustees appointed by the 1) Elected Officials, 2) Appointed Officials, 3) County Administrator and 4) Assistant Administrator of Finance. As of January 1, 1993, the Trustees had contracted with the South Carolina Department of Insurance to provide all of the County's health and life insurance.

**Fiduciary fund** reporting focuses on net assets and changes in net assets. This fund accounts for assets held by the entity as an agent on behalf of others. Agency funds are custodial in nature (assets equal liabilities) and do not involve the measurement of results of operations. The County's only fiduciary funds are agency funds.

Agency Funds - This fund primarily consists of monies collected and disbursed by the County Treasurer (an elected, constitutionally mandated official) for various governmental units and taxing entities within Charleston County's borders as defined by South Carolina law. These monies are not under the control of Charleston County Council. This fund also consists of monies administered by several elected, appointed and other officials who, by nature of their position, collect and disburse cash. These officials consist of the Revenue Collections Director, Clerk of Court (who administers both Clerk of court and Family Court funds), Delinquent Tax Collector, Family Court, Magistrates, Master-In-Equity, Probate Court Judge, Sheriff, and Solicitor.

**Component units** are either legally separate organizations for which the elected officials of the County are financially accountable, or legally separate organizations for which the nature and significance of its relationship with the County is such that exclusion would cause the County's financial statements to be misleading or incomplete. Component unit disclosures represent a consolidation of various fund types.

## D. Measurement Focus

**Government-wide Financial Statements -** The government-wide financial statements are prepared using the economic resources measurement focus. All assets and liabilities associated with the operation of the County are included on the statement of net assets.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

#### E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental Funds use the modified accrual basis of accounting.

Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise on the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

Revenues - Exchange and Non-Exchange Transactions - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the County, available means expected to be received within sixty days of fiscal year-end with respect to property taxes and one year after fiscal year-end for all other governmental revenues.

Non-exchange transactions, in which the County receives value without directly giving equal value in return, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements in which the County must provide local resources to be used for a specified purpose, and expenditure requirements in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: delinquent taxes collected within 60 days of fiscal year end, sales tax, grants, interest, accommodations fees, intergovernmental revenue, and charges for services.

**Unearned/Deferred Revenue -** Deferred and unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of December 31, 2009, but which were levied to finance fiscal year 2011 operations have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

**Expenses/Expenditures** - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

#### F. Assets, Liabilities and Equity

## 1. Cash and Investments

The County maintains and controls several major cash and investment pools which the funds of the primary government share. Each fund's portion of a pool is presented on its respective balance sheets as "pooled cash and cash equivalents." In addition, non-pooled cash and investments are separately held and reflected in the respective funds as "non-pooled cash and cash equivalents" and "investments," some of which are restricted assets.

Cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments. For purposes of the Proprietary Funds' statement of cash flows, all short-term highly liquid investments, including restricted assets, with original maturities of three months or less from the date of acquisition are considered to be cash equivalents.

South Carolina State law limits investments to those authorized by South Carolina Code of Laws Section 6-5-10. These state statues authorize investments in the following:

- 1. Obligations of the United States and agencies thereof.
- 2. General obligations of the State of South Carolina or any of its political units.
- 3. Savings and loan association deposits to the extent insured by the Federal Deposit Insurance Corporation.
- 4. Certificates of deposits and repurchase agreements collateralized by securities of the type described in (1) and (2) above held by a third party as escrow agent or custodian, at a market value not less than the amount of certificates of deposit and repurchase agreements so secured, including interest.
- No load open and closed-end portfolios of certain investment companies with issues of the US Government.

The County and its component units have certain funds invested with the South Carolina State Treasurer's Office which established the South Carolina Local Government Investment Pool (the Pool) pursuant to Section 6-6-10 of the South Carolina Code. The Pool is an investment trust fund, in which public monies in excess of current needs which are under the custody of any county treasurer or any governing body of a political subdivision of the State may be deposited. The Pool is a 2a 7-like pool which is not registered with the Securities and Exchange Commission (SEC) as an investment company, but has a policy that it will operate in a manner consistent with the SEC's Rule 2a 7 of the Investment Company Act of 1940. In accordance with Governmental Accounting Standards Board ("GASB") Statement No. 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools", investments are carried at fair value determined annually based upon quoted market prices. The total fair value of the Pool is apportioned to the entities with funds invested on an equal basis for each share owned, which are acquired at a cost of \$1.00.

### 2. Receivables and Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide statements as "internal balances".

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources.

All trade and property tax receivables are shown net of an allowance for uncollectible amounts. The allowance for trade accounts receivable is computed based upon an estimate of collections within each aging category. The allowance for property taxes receivable is based upon a composite average of each delinquent tax year's collections to the outstanding balance at the beginning of the fiscal year.

The County bills and collects property taxes for itself and all other taxing entities within the County. Property taxes are recognized in the period for which they are levied and available for financing current expenditures. Property taxes receivable represents current and delinquent real and personal taxes for the past ten years, less an allowance for amounts estimated to be uncollectible. All net property taxes receivable at year-end, except those collected within 60 days, are recorded as deferred revenue and thus not recognized as revenue until collected in the governmental funds. Taxes on real property and certain personal property attach as an enforceable lien on the property as of January 1. Taxes are levied and billed the following September on all property other than vehicles and are payable without penalty until January 15 of the following year. Penalties are assessed on unpaid taxes on the following dates: January 16 - 3 percent, February 1 - an additional 7 percent, March 16 - an additional 5 percent. On March 16, the property tax bills are turned over to the delinquent tax office and the properties are subject to sale. Taxes on licensed motor vehicles are levied during the month when the taxpayer's vehicle license registration is up for renewal. The County must provide proof of payment to the South Carolina Department of Transportation before that agency will renew the taxpayer's vehicle license.

The County charges a user fee to real property owners and certain commercial and governmental entities providing revenues for a portion of the County's solid waste collection and disposal effort (e.g., incineration, landfill and recycling). Tipping fees charged to certain commercial and governmental entities are also included. Annual charges to real property owners are billed in the fall for the subsequent calendar year, but are recognized in full in the year of billing. An allowance for uncollectible accounts is established based upon an historical estimate of the collections within each customer category: residential, commercial, governmental or housing agencies.

The County also charges an annual storm water fee to real property owners in unincorporated areas and certain municipalities. This fee funds the County's storm water management program, which is now required under federal regulations. An allowance for uncollectible accounts is established based upon historical estimates.

### 3. Inventories and Prepaid Items

Inventories are valued at cost using the first-in/first-out (FIFO) method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

In the governmental fund statements, reported inventories and prepaid items are equally offset by a fund balance reserve which indicates that they do not constitute "available spendable resources" even though they are a component of net current assets.

#### 4. Restricted Assets

Certain assets of the County's Debt Service and Enterprise Funds and component units derived from proceeds of various General Obligation Bonds, Revenue Bonds and Certificates of Participation are set aside for their repayment or earmarked by the Trustee for specific purposes. These assets are classified as restricted assets on the balance sheet in both the government-wide and fund financial statements, because their use is limited by applicable bond covenants. All restricted assets are considered expendable.

## 5. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the assets are not capitalized by governmental or business-type activities.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. No interest was capitalized for the year ended June 30, 2010.

All reported capital assets except land and certain infrastructure assets are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	45
Buildings Improvements	10 - 45
Improvements other than buildings	10 - 45
Public Domain Infrastructure	20 - 50
Vehicles	5
Office Equipment	5 - 10
Computer Equipment	3 - 5
Other Equipment	5 - 12
Landfill Land	10 - 20
Sewer Systems	25 - 50

#### 6. Long-term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt. Deferred refunding costs represent the difference between the reacquisition price and the net carrying value of the refunded debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## 7. Compensated Absences

It is the County's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the County does not have a policy to pay any amounts when employees separate from service with the County. All vacation pay is recorded when accrued by the employee in the government-wide statements. A liability for these amounts is reported in governmental funds only if they have matured; for example, as a result of the employee resignations and retirements.

## 8. Fund Equity

In the fund financial statements, reservations of fund balance represent amounts that are not appropriable or are legally segregated for a specific purpose. Restrictions of fund balance are limited to outside third-party restrictions. Designations of fund balance represent tentative management plans that are subject to change.

## 9. Accounting Estimates

The preparation of financial statements in accordance with GAAP requires the County's management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### 10. Net Assets

Net Assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors, laws, or regulations of other governments.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available. As of June 30, 2010, \$23,320,482 of net assets is restricted by enabling legislation.

#### 11. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues are charges for services for solid waste disposal, recycling, parking garages, E-911 communication system, radio communication system, revenue collections, and the activity of the programs administered by the Department of Alcohol and Other Drug Abuse Services (DAODAS), vehicle maintenance, telephone service, and insurance programs. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of the fund.

#### 12. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

### A. Budgetary Information

Annual budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP) for the General Fund and certain Special Revenue Funds including Accommodations, Child Support Enforcement, Economic Development, Education, Fire Districts, Hazardous Materials Enforcement, Public Defender, Storm Water Drainage, Sheriff, Solicitor, and Victim Notification Funds. The balance of the Special Revenue Funds and Capital Projects Funds are budgeted over the life of the grant or project. Formal budgetary policies are not employed for the Debt Service Funds because effective budgetary control is alternatively achieved through General Obligation Bond indenture provisions and the base lease agreements governing the Certificates of Participation. Certain reclasses have been made to the general fund presentation of the budget.

All agencies of the County and its component units must submit requests for appropriations to the County Administrator by March 15 along with revenue estimates so that a budget may be prepared. By May 1, the proposed budgets are presented to County Council for review. The Council holds public hearings and adopts the final budgets by July 1 through passage of an ordinance.

The legal level of budgetary control is determined by County Council at the individual fund level. Expenditures by department, sub-organizational level and major category, i.e. personnel, non-personnel and capital outlay, are further defined in the budget document and are subject to County Administrator approval. The County Administrator is authorized to make transfers between major expenditure categories within departments and between departments within the same fund.

The administrator has further delegated to the Assistant Administrators the authority to transfer between departments. The budget ordinance must be amended by Council to effect changes in fund totals.

Budgets, as reported in the financial statements, are as originally passed by ordinance and subsequently amended. During the year, several supplementary appropriations were necessary.

The results were increases and decreases within the individual departments within the funds. All annual appropriations lapse at year-end.

Encumbrance accounting is employed in the governmental funds except for the Capital Projects funds which reserve all of their fund balances for Capital Projects. Encumbrances (e.g., purchase orders, contracts) outstanding at year-end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be re-appropriated and honored during the subsequent year.

### B. Restatement of Prior Year Fund Equities

During the fiscal year ended June 30, 2010, one of the County's component units made adjustments that resulted in a restatement of beginning net assets.

	Component Units		
		SPFD	
Net assets, July 1, 2009 Restatements:	\$	3,291,251	
Deferred revenue		387,256	
Net assets, July 1, 2009 (as restated)	<u>\$</u>	3,678,507	

#### III. DETAILED NOTES ON ALL FUNDS

#### A. Cash Deposits, Cash Equivalents and Investments

#### Custodial Credit Risk - Deposits

Custodial Credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County follows Section 6-5-15, South Carolina Code of Law, 1976 (as amended) as its policy for custodial credit risk which states that to the extent that these deposits exceed the amount of insurance coverage provided by the Federal Deposit Insurance Corporation, the bank or savings and loan association at the time of deposit must: (1) furnish an indemnity bond in a responsible surety company authorized to do business in this State; or (2) pledge as collateral: (a) obligations of the United States; (b) obligations fully guaranteed both as to principal and interest by the United States; (c) general obligations of this State or any political subdivision of this State; or (d) obligations of the Federal National Mortgage Association, the Federal Home Loan Bank, Federal Farm Credit Bank, or the Federal Home Loan Mortgage Corporation, in which the local entity is named as beneficiary and the letter of credit other wise meets the criteria established and prescribed by the local entity.

As of June 30, 2010, \$2,525,711 of the County's bank balance of \$241,486,771 was exposed to custodial credit risk as follows:

Collateralized by securities held by the pledging Bank's Trust department not in the County's name

\$2,525,711

#### Custodial Credit Risk - Investments

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. As of June 30, 2010, the County had no exposed custodial credit risk on its investments which total \$141,305,636. \$116,922,562 is reported on the Statement of Net Assets and \$24,383,074 is reported with Agency Funds. The County does not have a formal investment policy to address custodial credit risk.

The State Treasurer sells participation in the South Carolina Local Government Investment Pool to political subdivisions of the State. Funds deposited into the South Carolina Local Government Investment Pool by legally qualified entities are used to purchase investment securities as follows:

- 1. U.S. Government Securities (direct obligations)
- 2. Federal Agency Securities
- Repurchase Agreements Secured by U.S. Government Securities and/or Federal Agency Securities
- 4. A1/P1 Commercial Paper (Moody's/S&P highest rating)

Funds belonging to any entity that are on deposit with the South Carolina Local Government Investment Pool represent participation units in a portfolio comprised of the above referenced securities, and the external investment pool is not rated.

It is policy of the State Treasurer's Office that no derivatives of U.S. Government Securities and/or Federal Agency Securities and/or A1/P1 Commercial Paper are to be purchased by or for the South Carolina Local Government Investment Pool.

#### Credit Risk

The County had \$38,054,682 invested in the South Carolina Local Government Investment Pool (SCLGIP). \$19,285,000 has been invested in certificates of deposits and therefore by definition are not subject to credit risk. \$5,000,000 has been invested in debt securities of the Federal Home Loan Mortgage Discount Note, \$74,300,000 has been invested in debt securities of the Federal Home Loan Bank Discount Note and \$4,665,954 has been invested in Federal National Mortgage Assistance Pool. They are rated AAA and Aaa for long-term unsecured debt by Standards & Poor's and Moodys, respectively. The County has no formal policy relating to the credit risk of investments.

## Investment Policy

The County's Investments are carried at cost or amortized cost. Non-participating interest-earning investment contracts, such as bank certificates of deposit whose terms are not affected by changes in market rates, are stated at cost. Investment contracts that have a remaining maturity at the time of the purchase of one year or less are stated at amortized cost, provided the fair value of the investments is not significantly affected by the impairment of the credit standing of the issuer or by other factors. Amortization of investment premiums and discounts is netted against investment income for financial statement purposes. Money market investments are short-term, highly liquid debt instruments including US Treasury obligations. Interest-earning investment contracts are contracts that a government enters into with a financial institution or other financial services company for which it receives interest payments.

As a means of limiting its exposure to fair value losses arising from interest rates, the County's investment policy specifies limitations on instruments; diversification and maturity scheduling that are dependent upon whether the funds being invested are considered short term or long term funds. Investment maturities for operating funds are scheduled to coincide with projected cash flow needs, taking in to account large routine expenditures as well as considering sizeable blocks of anticipated revenue. Maturities in this category are timed to comply with the following guidelines:

Under 30 days	10% minimum
Under 90 days	25% minimum
Under 270 days	50% minimum
Under 1 year	90% minimum
Under 18 months	100% minimum

Long-term investment maturity scheduling is timed according to anticipated needs.

The County's investments have a fair value of \$141,305,636 as of June 30, 2010.

		Fair Value
Investments Maturity:		as of
	<u>J</u>	une 30, 2010
Less than one year		
Certificates of Deposits	\$	19,285,000
SCLGIP		38,054,682
Federal Home Loan Mortgage Discount Note		5,000,000
Federal Home Loan Bank Discount Note		74,300,000
Federal National Mortgage Assistance Pool		4,665,954
	\$	141,305,636

#### Concentrations of Credit Risk

More than 5% of the County's investments are in Federal Home Loan Bank which represents 52.58% of total investments. The remaining investments are less than 5% or are not subject to concentration of credit risk.

#### **Component Units**

## Cash Deposits, Cash Equivalents and Investments

#### Interest Rate Risk

The Component Units have no formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### Custodial Credit Risk

None of the component units had bank balances exceeding FDIC limits and uncollateralized.

#### Credit Risk

None of the component units' deposits or investments were subject to credit risk.

#### Concentrations of Credit Risk

The component units have no formal policies that limits the amounts that may be invested in any one issuer.

# **Custodial Credit Risk-Investments**

None of the component units have a formal investment policy for managing custodial credit risk. As of June 30, 2010, St. Paul's Fire District had \$72,136 and St. Johns Fire District had \$3,511,673 invested in the State Treasurer's Local Government Investment Pool.

#### Concentration of Risk

The Library and St Paul's Fire District have no limit on the amount they may invest in any one issuer. The remaining component units have no formal investment policy that would limit its investment choices. None of the component units have more than 5 percent of their investments in any one issuer.

A reconciliation of cash and investments as shown on the Statement of Net Assets for the primary government and the component units and Statement of Fiduciary Net Assets for agency funds follows:

Cash on hand – primary government Cash on hand – component units Carrying amount of deposits - primary government Carrying amount of deposits - component units Carrying amount of investments - primary government Carrying amount of investments – component units Cash with fiscal agent – primary government	\$	38,060 56,563 267,223,843 39,650,931 141,305,636 3,583,809 125,000
Total carrying amount of cash and investments	<u>\$</u>	451,983,842
Non-pooled cash and cash equivalents Pooled cash and cash equivalents Restricted cash and cash equivalents Pooled investments Non-pooled investments Cash with fiscal agent	\$	70,676,561 183,471,793 52,821,043 136,639,682 8,249,763 125,000
Total carrying amount of cash and investments	<u>\$</u>	451,983,842

## B. Receivables

Receivables as of June 30, 2010, including the applicable allowances for uncollectible accounts, are as follows:

Gov	/ern	me	ntal	Funds
GUI	/ GI I I		ıııaı	i uiius

Primary government:		D 11	Transportation	
		Debt	Special	Governmental
	General	_Service	Revenue Fund	Funds
Receivables:				
Current property taxes	\$ 111,316,339	\$18,275,817	\$ -	\$ 7,245,658
Delinquent property taxes	4,337,564	973,662	-	431,286
Accounts	8,430,219	+	11,022	993,406
Intergovernmental	15,518,590	-	15,441,066	10,481,240
Notes		+		146,725
Interest				42
Gross receivables	139,602,712	19,249,479	15,452,088	19,298,357
Less allowance for uncollectibles:				
Current property taxes	6,567,664	1,032,584		481,709
Delinquent property taxes	1,333,300	297,662	(1) £	128,969
Accounts	5,729,531	-		190,836
Notes				146,725
Gross allowance	13,630,495	1,330,246		948,239
Net total receivable	\$ 125,972,217	<u>\$ 17,919,233</u>	\$ 15,452,088	<u>\$ 18,350,118</u>

		Totals				
	Busine: Activ	7.	Ac Intern	ernmental stivities- nal Service Funds	Primary Government	
Receivables:						
Current property taxes	\$	-	\$	12	\$ 136,837,814	
Delinquent property taxes				_	5,742,512	
Accounts	22,6	68,788		60,129	32,163,564	
Intergovernmental	1,289,711		40,076		42,770,683	
Notes				-	146,725	
Interest		8,524	-		8,566	
Gross receivables	23,9	67,023	100,205		217,669,864	
Less allowance for uncollectibles:						
Current property taxes		-		-	8,081,957	
Delinquent property taxes		-		_	1,759,931	
Accounts	5,1	45,932		~	11,066,299	
Notes		_		-	146,725	
Gross allowance	5,1	45,932		-	21,054,912	
Net total receivable	\$ 18,8	21,091	\$	100,205	\$ 196,614,952	

Component Units:	CCL	_ ;	CCPRC		RPPC	JIPSD_	NC	CD_
Receivables:								
Current property taxes	\$	- 5	\$ 15,579,174	\$	159,053	\$ 4,991,908	\$ 9	78,788
Delinquent property taxes		- 1	804,548		14,298	311,789		90,469
Accounts	74,	391	122,431		1.7	223,275		-
Intergovernmental		-	385,307		2,364	680,187		-
Gross receivables	74,	<u>391</u>	16,891,460		<u> 175,715</u>	6,207,159	1,0	69,257
Less allowance for uncollectible:								
Current property taxes		-	880,223		11,022	301,511		67,830
Delinquent property taxes		4	163,833		5,416	19,489		35,150
Accounts		: -		_		35,000		
Gross allowance			1,044,056		16,438	356,000	1	02,980
Net total receivable	<u>\$ 74.</u>	391	\$ 15,847,404	\$	159,277	<u>\$ 5,851,159</u>	\$ 9	<u>66,277</u>

						Total Component
Receivables:	_	SAPPPC	SJFD	-	SPFD	Units
			_			
Current property taxes	\$	1,146,538	\$ 10,064,287	\$	4,162,692	\$ 37,082,440
Delinquent property taxes		78,955	319,044		381,856	2,000,959
Accounts			2,835		346	423,278
Intergovernmental					18,376	1,086,234
Gross receivables	_	1,225,493	10,386,166	_	4,563,270	40,592,911
Less allowance for uncollectible:						
Current property taxes		76,015	434,777		405,863	2,177,241
Delinquent property taxes		94,288	85,271		142,050	545,497
Accounts	_			_		35,000
Gross allowance		170,303	520,048		547,913	2,757,738
Net total receivable	\$	1,055,190	<u>\$ 9,866,118</u>	\$	4,015,357	\$ 37,835,173

Notes result from the sale of certain assets by the County. The County's Fleet Management Internal Service Fund has financed \$791,600 of its share of the new heavy equipment repair facility through a loan from the Environmental Management Enterprise Fund. The loan is payable in semi-annual installments of \$40,000 with interest at 6.08 percent per annum. The note matures on January 1, 2014. This note is presented as note receivable-internal balances on the statement of Net Assets for the Business-type activities.

In fiscal year 2004, County Council approved a \$400,000 non-interest bearing loan from the County's accommodations fee special revenue fund to the Convention and Visitor's Bureau to be repaid at \$40,000 per year for the next ten years. The loan was expended on the County's books when made with a corresponding entry to allowance for doubtful accounts.

The following reflects the future minimum payments receivable at June 30, 2010, under these notes receivable:

## **Primary Government**

Year Ending June 30	Business-type Activities
2011	\$ 80,001
2012	80,001
2013	80,001
2014	80,001
Total minimum note payments	320,004
Less amount representing interest	( 39,698)
Present value of minimum note payments	280,306
Less current portion	( 63,910)
Long-term portion	<u>\$ 216,396</u>

# C. Capital Assets

Primary government capital asset activity for the year ended June 30, 2010, was as follows:

Governmental Activities:	Balance July 1, 2009	Transfers/ Additions	Transfers/ Deletions	Balance June 30, 2010
Capital assets not being depreciated:				
Land	\$ 16,334,159	\$ 1,421,343	\$ (947,713)	\$ 16,807,789
Construction in progress	68,377,801	39,187,439	(104,443,759)	3,121,481
Infrastructure-easements, land	8,431,074	159,764	(30,721)	8,560,117
Total capital assets not being depreciated	93,143,034	40,768,546	(105,422,193)	28,489,387
Capital assets being depreciated:				
Buildings	199,528,666	103,858,495	(203,796)	303,183,365
Improvements other than				
buildings	2,166,637	-	-	2,166,637
Machinery and equipment	81,523,526	4,370,322	(3,614,855)	82,278,993
Infrastructure	36,191,237	217,176	(2,448)	36,405,965
Total capital assets being depreciated	319,410,066	108,445,993	(3,821,099)	424,034,960
Less accumulated depreciation:				
Buildings Improvements other than	(55,459,937)	(4,617,725)	170,336	(59,907,326)
buildings	(1,337,697)	(49,128)	-	(1,386,825)
Machinery and equipment	(51,439,598)	(6,657,970)	3,358,634	(54,738,934)
Infrastructure	(28,101,105)	(1,482,808)		(29,583,913)
Total accumulated depreciation	(136,338,337)	(12,807,631)	3,528,970	(145,616,998)
Total capital assets being				
depreciated, net	183,071,729	95,638,362	(292,129)	278,417,962
Governmental activities,				
Total capital assets, net	\$ 276,214,763	\$ 136,406,908	\$ (105,714,322)	\$ 306,907,349

	Balance as July 1, 2009	Transfers/ Additions	Transfers/	Balance June 30, 2010
Business-type Activities Capital assets not being depreciated:				
Land	\$ 3,950,930	\$ -	\$ -	\$ 3,950,930
Construction in progress	16,083,949	245,414		16,329,363
Total capital assets not being				
depreciated	20,034,879	245,414		20,280,293
Capital assets being depreciated:				
Buildings Improvements other than	24,933,128	(7)	-	24,933,128
•	040 500			040 500
buildings	816,500	0.040.700	(4.400.075)	816,500
Machinery and equipment	16,107,640	2,319,788	(1,160,975)	17,266,453
Total capital assets being	44.057.000	0.040.700	(4.400.075)	10.010.001
depreciated	41,857,268	2,319,788	(1,160,975)	43,016,081
Less accumulated depreciation:				
Buildings	(7,492,927)	(562,073)	-	(8,055,000)
Improvements other than				
buildings	(511,348)	(51,506)	-	(562,854)
Machinery and equipment	(9,855,074)	(1,677,154)	1,135,975	(10,396,253)
Total accumulated depreciation	(17,859,349)	(2,290,733)	1,135,975	(19,014,107)
Total capital assets being depreciated, net				
Business-type activities	23,997,919	29,055	(25,000)	24,001,974
Total capital assets, net	\$ 44,032,798	\$ 274,469	\$ (25,000)	\$ 44,282,267

Depreciation expense was charged to functions of the primary government as follows:

Governmental Activities:		
General government	\$	7,172,609
Public safety		1,876,379
Judicial		1,411,464
Public works		1,586,926
Health and welfare		144,130
Economic Development		1,611
Culture and recreation		614,512
Total	\$	12,807,631
Business-type Activities:		
Environmental Management	\$	1,491,049
Parking Garages		332,226
DAODAS		256,224
E-911 Communications		183,226
Radio Communications	_	28,008
Total	\$	2,290,733

# **Component Units:**

Capital assets not being depreciated:		Balance July 1, 2009	Additions Deletions		Balance June 30, 2010		
Land	\$	55,137,895	\$ 4,539,378	\$		\$	59,677,273
Artwork		11,000	-		-		11,000
Other non-depreciable assets		4	76,365				76,365
Construction in progress		1,162,555	2,412,104	_	(974,950)		2,599,709
Total capital assets not being							
depreciated		56,311,450	 7,027,847	_	(974,950)	_	62,364,347
Capital assets being depreciated:							
Buildings		58,932,433	1,002,900		(57,433)		59,877,900
Improvements other than					,		
buildings		19,451,578	159,317		114		19,610,895
Machinery and equipment		29,208,346	2,481,282		(1,235,453)		30,454,175
Infrastructure		39,868,111	2,419,474		(1,752,900)		40,534,685
Library materials		22,478,183	1,550,543		(1,376,269)	_	22,652,457
Total capital assets being							
depreciated		169,938,651	 7,613,516		(4,422,055)	_	173,130,112
Less accumulated depreciation		(77,744,180)	 (7,567,216)		2,507,657	_	(82,803,739)
Total capital assets being							
depreciated, net		92,194,471	46,300		(1,914,398)		90,326,373
Component units							
Total capital assets, net	<u>\$</u>	148,505,921	\$ 7,074,147	\$	(2,889,348)	\$	152,690,720

Depreciation expense was charged to functions of the component units as follows:

General government	\$	2,456,451
Public safety		1,313,262
Culture and recreation		2,973,795
Health and welfare		94,883
Waste water	_	728,8 <u>25</u>
Total	\$	7.567,216

Construction in progress in the Governmental Activities as of June 30, 2010, is composed of the following:

	Project	Expended to	Commitments	Required Future
Primary government:	<u>Authorization</u>	June 30, 2010	<u>Outstanding</u>	<u>Financing</u>
Consolidated Dispatch Center	\$ 27,300,000	\$ 824,317	\$ 1,709,859	General obligation bonds
Property Tax Software	2,000,000	1,062,363	845,983	None
Law Enforcement Software	1,500,000	1,014,288	451,785	None
Cartograph Work order System	108,000	144,937	825	None
SCE&G Building	-	10,126	-	General obligation bonds
Senior Citizens Center	556,752	52,855	225	General obligation bonds
Radio System	12,100,000	<u> 12,595</u>	<u> 178,375</u>	General obligation bonds
Total primary government	<u>\$ 43,564,752</u>	<u>\$ 3,121,481</u>	<u>\$ 3,187,052</u>	

Commitments outstanding represent signed contracts and outstanding encumbrances of the County. As of June 30, 2010, the County has assets under capital lease with a total cost of \$6,671,216 and a net book value of \$2,119,102. The assets are computer equipment depreciated over a three to five year period, copier equipment depreciated over a five year period and two firefighting vehicles depreciated over an eight year period included in the County's machinery and equipment capital asset category. Also included is a capital lease for the Lee Building which is being depreciated over a 45 year period. This asset is included in the buildings capital asset category.

Construction in progress as of June 30, 2010, in the Business-type activities is composed of the following:

Primary government:	Project <u>Authorization</u>	Expended to June 30, 2010	Commitments Outstanding	Required Future Financing
Parking Garages Renovations	\$ 5,659,744	\$ 363,228	\$ 90,959	None
Environmental Management Lined Landfill	16,117,966	<u> 15,966,135</u>		None
Total primary government	<u>\$ 21,777,710</u>	<u>\$ 16,329,363</u>	\$ 90,959	
Component Unit:				
CCPRC Wannamaker Phase III James Island deck and bulkhead Baptist Hill tennis courts Total CCPRC	\$ 150,000 25,000 30,380 205,380	\$ 108,886 3,843 6,667 119,396	\$ 1,899 4,276 6,175	None None None None
JIPSD Waste water upgrade Total JIPSD	2,949,889 2,949,889	1,076,193 1,076,193	1,073,696 1,073,696	Impact fees
SJFD Fire trucks Total SJFD	1,572,482 1,572,482	1,330,277 1,330,277	242,205 242,205	None None
SPFD Station 7 Smoke Trailer Total SPFD	54,450 54,450	58,843 15,000 73,843	39,450 39,450	
Total Component Units	\$ 4,782,201	\$ 2,599,709	\$ 1,361,526	

## D. Interfund Receivables and Payables

The composition of primary government interfund balances at June 30, 2010, is as follows:

	Receivable Fund			Payable Fund	
Major governmental funds: General Fund Non-major governmental funds	\$	25,485,560	\$	608,413 4,285,817	
Major enterprise funds: Environmental Management		-		21,199,743	
Internal service funds		608,413			
Total	\$	26,093,973	\$	26,093,973	

Interfund activity relates to funding from the County's General Fund related to County policies for cash flow and operating cash levels of governmental funds, and are expected to be collected within one year.

#### E. Interfund Transfers

A summary of transfers is as follows:

	Transfer In		Transfer Out		
Major governmental funds:					
General Fund	\$	1,844,147	\$	(12,637,040)	
Debt Service Fund		9,168,694		(681,075)	
Transportation and road sales tax		1,058,658		(4,058,658)	
G.O.B. Capital Projects		-		(5,407,730)	
Non-major governmental funds		17,700,005		(12,744,796)	
Major business-type activities:					
Environmental Management		229,420		(229,420)	
Parking Garage		1,500,000		(379,364)	
Non-major business-type activities		4,329,614		(957,002)	
Internal Service Funds		1,876,796	_	(612,249)	
Total	\$	<u>37,707,334</u>	\$_	(37,707,334)	

Transfers are used to move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due and to use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### F. Leases

#### **Operating Leases**

In March 2008 the Charleston County Library entered into a new lease agreement for copiers. The lease agreement is for a sixty-month period commencing January 2008, with a minimum monthly charge of \$12,450, for a total minimum commitment of \$747,000 over the term of the lease. In addition to this lease the Library holds other verbal agreements with various parties for the rental of Library branches. These leases run on a month-to-month basis and are cancelable by either party. Rental expense associated with the copier and facilities leases for the year ended June 30, 2010, is \$184,670.

Future minimum lease payments under these non-cancelable operating leases are as follows:

Year Ending	
June 30	CCL
2011	\$ 149,400
2012	149,400
2013	74,700
	\$ 373,500

#### G. Landfill Closure and Post-Closure Cost

State and federal laws and regulations require the County to place a final cover on its Romney Street and Bees Ferry landfill sites when they stop accepting waste and to perform certain maintenance and monitoring functions at the sites for 30 years after closure. Although closure and post closure care costs will be paid only near or after the date that the landfills stop accepting waste, the County reports a portion of these closure and post closure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The \$4,650,000 reported as the accrual for landfill closure and post-closure at June 30, 2010, represents the estimated remaining cost reported of \$21,990,000 less \$17,340,000 deferred to date based on the following information:

	Percentage Of Capacity				Balance To Be
Landfill Site	Used	Closure_	<u>Postclosure</u>	Total	Recognized
Romney Street	100%	\$ 5,244,478	\$ 553,200	\$ 5,797,678	\$ -
Bees Ferry:					
Ash storage facility	100%	929,018	318,500	1,247,518	-
68 acres	100%	6,038,809	-	6,038,809	-
54 acres	100%	6,190,000	3,537,000	9,727,000	-
Bees Ferry lined landfill	11%	1,115,089	564,911	1,680,000	17,270,000
Bees Ferry C&D landfill	96%	1,580,000	580,000	2,160,000	70,000
Totals		\$21,097,394	\$ 5,553,611	<u>\$ 26,651,005</u>	<u>\$ 17,340,000</u>

These amounts are based on what it would cost to perform all closure and post closure care in fiscal year 2010. The County began to close the Landfills in 1994. Actual cost may be higher due to inflation, changes in technology or changes in regulations. The County anticipates that available resources will be the primary source of funds to pay the cost of closure.

The County has issued under separate cover, a certification signed by its Assistant Administrator for Finance stating compliance with final Environmental Protection Agency regulations regarding financial assurance for operators of Municipal Solid Waste Landfill Facilities, including a required statement from our independent auditors. The computations required under these regulations are included in page 203 in the statistical section of this report.

#### H. Short-term Debt

The County had no short-term borrowings during the fiscal year. Some of the County's component units use short-term tax anticipation notes or lines of credit to finance general operating expenditures during the fiscal year ended June 30, 2010. James Island PSD borrowed \$650,000 at 1.4 percent interest per annum from its enterprise fund. The activity in short-term debt for the fiscal year is as follows:

•	•		Additions	F	Reductions		•
\$	-	\$	650,000	\$	650,000	\$	-
	+		300,000		300,000		-
	-		1,500,000		1,500,000		-
\$		\$	2,450,000	\$	2,450,000	\$	-
	•	Beginning Balance  \$ \$ -	•	Balance         Additions           \$         -         \$ 650,000           -         300,000           -         1,500,000	Balance       Additions       F         \$       -       \$ 650,000       \$         -       300,000         -       1,500,000	Balance         Additions         Reductions           \$ -         \$ 650,000         \$ 650,000           -         300,000         300,000           -         1,500,000         1,500,000	Balance         Additions         Reductions         Bala           \$ -         \$ 650,000         \$ 650,000         \$           -         300,000         300,000         -           -         1,500,000         1,500,000         -

# I. Long-term Debt

The following is a summary of debt transactions for the County for the year ended June 30, 2010.

Primary Government:	Balance July 1, 2009	Increase	Decrease	Balance June 30,2010	Amounts Due in One Year
Governmental activities					
General obligation bonds	\$363,444,567 \$	77,268,791 \$	34,122,749	\$ 406,590,609	\$ 11,633,400
Certificates of participation	47,313,497	=	5,556,776	41,756,721	6,511,151
Intergovernmental note payable	34,192,492	-	1,040,770	33,151,722	1,100,406
Capital lease payable	3,788,455	731,478	1,449,861	3,070,072	851,412
Compensated absences	9,794,340	449,982	249,542	9,994,780	249,54 <b>2</b>
OPEB	8,286,334	2,652,659		10,938,993	-
Total	\$466,819,685	8,1102,910	42,419,698	\$ 505,502,897	\$ 20,345,911
Business-type activities					
Certificates of participation	\$ 8,418,114 \$	- \$	996,231	\$ 7,421,883	\$ 1,169,626
Revenue bonds	7,824,327	-	1,450,187	6,374,140	1,530,467
Accrual for landfill closure	3,463,000	1,187,000	-	4,650,000	1,187,000
Compensated absences	1,297,319		97,906	1,199,413	84,889
Total	\$ 21,002,760 \$	1,187,000 \$	2,544,324	\$ 19,645,436	\$ 3,971,982

Internal Service Funds predominantly serve the Governmental Funds. Accordingly, long-term liabilities for them are included as part of the above totals for governmental activities. Also, for the governmental activities, compensated absences are generally liquidated from the applicable governmental fund's budgeted operations monies.

**General Obligation Bonds**. The County and its component units issue General Obligation Bonds to provide funds for the acquisition and construction of major capital facilities. General Obligation Bonds have been issued for both general government and proprietary activities. These bonds are reported in the proprietary funds if they are expected to be repaid from proprietary fund revenues. All other obligations are reported in the Governmental activities. General Obligation Bonds are direct obligations and pledge the full faith and credit of the County.

Primary government General Obligation Bonds payable at June 30, 2010, are comprised of the following:

		)	Principal Am	nount	
Issue Date	Title of Issues	(	<u>Original</u>	<u> </u>	utstanding
April 2, 2004	General Obligation Refunding Bonds, Series 2004, 2.00 percent to 4.00 percent interest, semi-annual principal and interest payments beginning in 2004, matures 2021, the first principal payment was due in fiscal year 2005.	\$	63,740,000	\$	40,045,000
May 2, 2006	General Obligation Transportation Sales Tax Bonds, Series 2006 (referendum) 4.00 percent to 5.00 percent interest, semi-annual interest payments beginning in November 2006, matures 2027; the first annual principal payment was due in fiscal year 2008.		65,000,000		59,020,000
December 5, 2007	General Obligation Bonds, Series 2007, 4.30 percent to 5.0 percent interest, semi-annual interest payments beginning in May 2008, matures 2028; the first annual principal payment is due in fiscal year 2010.		75,000,000		73,830,000
December 5, 2007	General Obligation Transportation Sales Tax Bonds, Series 2007 (referendum), 4.00 percent to 5.25 percent interest, semi-annual interest payments beginning in May 2008, matures 2027; the first annual principal payment is due in fiscal year 2010.				
August 1, 2009	General Obligation Capital Improvement Bonds of 2009, Series A, 3.00 percent to 5.50 percent interest, annual principal payment beginning in fiscal year 2012, semi-annual interest payments beginning in fiscal year 2010, matures in fiscal year 2029.		150,000,000 50,000,000		147,855,000 50,000,000
August 1, 2009	General Obligation Refunding Bonds of 2009, Series B, 1.25 percent to 3.25 percent interest, annual principal payments beginning in fiscal year 2011, semi-annual interest payments beginning in fiscal year 2010, matures in fiscal year 2021.		20,775,000		20,775,000
0.14.4.1		-			
Subtotal  Less: Deferred refundir	an cost	\$	424,515,000		391,525,000
Add: Premium	ig 000t				(2,444,849) 17,510,458
	per statement of net assets				406,590,609
	cluding deferred refunding cost and premium			-	(11,633,400)
Long-term portion outst	anding			\$	394,957,209

**Certificates of Participation.** The County issues Certificates of Participation through the Charleston Public Facilities Corporation, a blended component unit, to finance the acquisition of essential government facilities. The Certificates have been issued for both governmental and proprietary fund activities and are reported in the proprietary fund if they are expected to be repaid from proprietary fund revenues. All other obligations are reported in the Governmental activities.

Primary government Certificates of Participation payable at June 30, 2010, is comprised of the following:

		Principal	Amount
Issue Date	Title of Issues	<u>Original</u>	Outstanding
November 1, 1995	Certificates of Participation, Series 1995, Charleston Public Facilities Corporation, 3.80 percent to 6.00 percent interest, semi-annual principal and interest payments beginning in 1996, matures 2021. These bonds were partially refunded in May 2004.	\$ 85,000,000	\$ 1,890,000
May 1, 2004	Certificates of Participation, Series 2004, Charleston Public Facilities Corporation, 2.00 percent to 5.00 percent interest, semi-annual principal and interest payments beginning in 2004, matures 2016.	44,160,000	27,630,000
March 3, 2005	Certificates of Participation, Series 2005, Charleston Public Facilities Corporation, 5.00 percent to 5.125 percent interest, semi-annual interest payments beginning in 2005, annual principal payments beginning in 2011, matures 2019.	<u>19,945,000</u>	19,945,000
Deferred refu Add: Premium Certificate of particip	icable to business-type activities nding cost pation debt per statement of net assets including deferred refunding cost, premium and discount	<u>\$ 149,105,000</u>	49,465,000 (978) (1,842,131) 1,556,713 49,178,604 (7,680,777)
Long-term portion or	utstanding		<u>\$ 41,497,827</u>

Revenue Bonds. The County issued \$22,570,000 Solid Waste User Fee Revenue Bonds on October 12, 1994. Proceeds of this issue were to be used to reimburse the County for the acquisition of equipment previously financed through a \$9.5 million bond anticipation note; finance construction costs related to closure of the Romney Street and Bees Ferry landfills; fund the design and approval process for permitting a new landfill site; and partially fund a heavy equipment repair facility. These bonds are expected to be repaid from the countywide user fee assessment. The revenue bonds were refunded in fiscal year 2004.

Primary government Revenue Bonds payable at June 30, 2010, is comprised of the following:

		Principal Amount				
Issue Date	Title of Issues	<u>Original</u>	Outstanding			
May 4, 2004	Charleston County Solid Waste User Fee Revenue Refunding Bonds, Series 2004, 2.00 percent to 5.00 percent interest, semi-annual principal and interest payments beginning in 2005, matures in 2014.	\$ 14,525,000	\$ 6,560,000			
Less: Deferred refunding Add: Premium applicable Revenue bond debt per s Less current portion, incl	\$ 14,525,000	6,560,000 (318,895) 133,035 6,374,140 (1,530,467)				
Long-term portion outsta	nding		<u>\$ 4,843,673</u>			

**Notes Payable**. The County's Fleet Management Internal Service Fund has issued a note payable to the Environmental Management Enterprise Fund for \$791,600 payable from Debt Service Fund transfers to the Fleet Management Internal Service Fund.

Primary government note payable at June 30, 2010, is comprised of the following:

		Principal Amount			
Issue Date	Title of Issues	Original	<u>Outstanding</u>		
April 1, 1999	Solid Waste Revenue Bond Fund Promissory Note, semi-annual payments of \$40,000 including interest at 6.08 percent, matures in 2014.	<u>\$ 791,600</u>	<u>\$ 280,306</u>		
Less current portion		<u>\$ 791,600</u>	(63,910)		
Debt per statement of r	net assets		<u>\$ 216,396</u>		

Annual requirements to amortize primary government notes payable outstanding at June 30, 2010, are as follows:

Year Ending June 30	Internal rvice Fund	Oringinal	ı	nterest
Julie 30		 Principal	9	nterest
2011	\$ 80,001	\$ 63,910	\$	16,091
2012	80,001	67,856		12,145
2013	80,001	72,046		7,955
2014	 80,001	 76,494		3,507
Total	\$ 320,004	\$ 280,306	\$	39,698

**Intergovernmental Note Payable.** In July 2001 the County entered into an intergovernmental loan agreement with the South Carolina Transportation Infrastructure Bank to fund a portion of the cost of the new Arthur Ravenel, Jr. Bridge over the Cooper River. The County has agreed to pay \$3,000,000 per year for the next twenty-five years beginning January 2004. The County has recorded the obligation on its records at a net present value using the discount rate of 5.73 percent.

Annual requirements to amortize the intergovernmental note payable outstanding at June 30, 2010, are as follows:

Year Ending	Inter	Intergovernmental			
June 30	N	ote Payable		Principal	 Interest
2011	\$	3,000,000	\$	1,100,406	\$ 1,899,594
2012		3,000,000		1,163,460	1,836,540
2013		3,000,000		1,230,126	1,769,874
2014		3,000,000		1,300,612	1,699,388
2015		3,000,000		1,375,137	1,624,863
2016-2020		15,000,000		8,151,886	6,848,114
2021-2025		15,000,000		10,770,832	4,229,168
2026-2028		9,000,000		8,059,263	 940,737
Total	<u>   \$                                 </u>	54,000,000	<u>    \$                                </u>	33,151,722	\$ 20,848,278

**Capital Lease Obligations**. Several component units have utilized capital leases to finance the acquisition of various types of equipment. The details of each entity's capital leasing activities are summarized later in this note.

The County uses capital lease funding to finance the purchase of various equipment and a building. Capital leases outstanding at June 30, 2010, include the following:

Governmental Activities Lease dated November 2004 payable to Chicora Center, Inc. for the purchase of the building at 3366 Rivers Ave. Payable in 120 monthly payments of \$25,725 through October 2014 and includes principal and interest at 5.0 percent per annum.	<u>Oriqinal</u> \$ 2,425,425	Outstanding \$ 1,200,486
Lease dated April 2008 payable to Ontario Investments, Inc. for the purchase of EMS computer equipment. Payable in eight equal installments of \$13,990 through December 2011, includes principal and interest at 6.059 percent per annum.	100,539	39,550
Lease dated February 2009 payable to Ontario Investments, Inc. for the purchase of new computer equipment. Payable in eight semi-annual installments of \$116,101 through October 2012, includes principal and interest at 10.6 percent per annum.	775,100	498,054
Leases dated December 2009 to February 2010 payable to Ontario Investments, Inc. for the purchase of new computer equipment. Payable in eight equal installments of \$97,901 through November 2013, includes principal and interest at 4.933 percent to 4.964 percent per annum.	702,710	622,201
Internal Service Fund Lease dated February 2010 payable to Ontario Investments, Inc for the purchase of new copier equipment. Payable in five annual installments of \$3,078 to \$9,234 through July 2013 and includes principal and interest of 5.114 to 7.807 percent per annum.	28,768	25,858
Lease dated September 2008-February 2009 payable to Ontario Investments, Inc. for the purchase of new copier equipment. Payable in five annual installments of \$262,765 through March 2013 and includes principal and interest at 7.285 to 10.994 percent per annum.	1,130,205 \$ 5,162,747	683,923 3,070,072
Less current portion		(851,412)
Long-term portion outstanding		<u>\$ 2,218,660</u>

A summary of the annual requirements are as follows:

Year Ending June 30	-	Principal	_	Interest	Totals
2011	\$	851,412	\$	185,276	\$ 1,036,688
2012		896,210		131,244	1,027,454
2013		828,793		63,813	892,606
2014		391,816		15,558	407,374
2015		101,841	_	1,063	102,904
Total	\$	3,070,072	\$	396,954	\$ 3,467,026



Bottom portion of page intentionally left blank

**Amortization of Long-term Debt**. Annual requirements to amortize primary government general long-term debt outstanding at June 30, 2010, excluding notes payable and accrued compensated absences, are as follows:

Year Ending June 30		neral ion Bonds		ficates icipation	Rever		
	Principal	Interest	Principal	Interest	<u>Principal</u>	Interest	<u>Totals</u>
2011	\$ 10,590,000	\$ 17,484,744			\$ 1,555,000	\$ 328,000	\$ 40,075,600
2012	12,675,000	17,052,437	4,340,000	2,036,781	1,630,000	250,250	37,984,468
2013	13,865,000	16,532,641	4,270,000	1,833,119	1,710,000	168,750	38,379,510
2014	15,130,000	15,945,302	4,490,000	1,633,050	1,665,000	83,250	38,946,602
2015	16,470,000	15,310,117	4,690,000	1,414,393	*	4	37,884,510
2016	18,015,000	14,589,057	4,920,000	1,178,768	-	-	38,702,825
2017	19,895,000	13,743,357	5,190,000	927,787			39,756,144
2018	21,715,000	12,764,320	5,450,000	663,513	-	. 9	40,592,833
2019	23,705,000	11,680,532	4,135,000	385,945	-		39,906,477
2020	25,825,000	10,549,538	2,820,000	177,000	4	4	39,371,538
2021	22,400,000	9,440,989	1,420,000	35,500		4	33,296,489
2022	23,960,000	8,311,782	.,,.		-		32,271,782
2023	24,230,000	7,165,839					31,395,839
2024	26,425,000	6,010,927	0.4			9	32,435,927
2025	28,775,000	4,753,890	2		-		33,528,890
2026	31,275,000	3,376,612	1.0			-	34,651,612
2027	33,935,000	1,882,855	0.6	-	0.0	-	35,817,855
2028	17,570,000	687,262		- 2	_		18,257,262
2029	5,070,000	133,088				· ·	5,203,088
Totals	391,525,000	187,415,289	49,465,000	12,663,712	6,560,000	830,250	648,459,251
Less amount in Business-type activities before discounts and deferred costs			(7,690,091)	(1,942,797)	_(6,560,000)	(830,250)	(17,023,138)
Subtotal	204 525 000	407 445 000	44 774 000	40 700 045			631,436,113
Oublotal	<u>391,525,000</u>	187,415,289	41,774,909	10,720,915			031,430,113
Less discounts and deferred refunding costs	(2,444,849)		(1,368,087)	4		-	(3,812,936)
Add Premiums	<u>17,510,458</u>		1,349,899				18,860,357
Total debt- governmental activity	\$406,590,609	\$ 187 <u>.</u> 415,289	\$ 41,756,721	\$ 10.720.915	\$ -	\$ -	\$ 646,483,534
•							

The annual debt service related to that portion of long-term debt recorded in the primary government's Business-type activities is as follows:

Year Ending	Ce	rtificates				
June 30		articipation	Reven	Revenue Bonds		
<u> </u>	011	articipation	100011	do Bondo		
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	Interest	<u>Totals</u>	
2011	\$ 1,229,122	\$ 370,675	\$ 1,555,000	\$ 328,000	\$ 3,482,797	
2012	682,257	317,467	1,630,000	250,250	2,879,974	
2013	679,651	285,055	1,710,000	168,750	2,843,456	
2014	715,301	252,786	1,665,000	83,250	2,716,337	
2015	748,083	217,766	4	-	965,849	
2016	784,692	180,218	-	-	964,910	
2017	827,667	140,152	-	-	967,819	
2018	869,367	97,953	-	_	967,320	
2019	613,117	53,620	-	-	666,737	
2020	359,706	22,577		-	382,283	
2021	181,128	4,528			<u> 185,656</u>	
Subtotal	7,690,091	1,942,797	6,560,000	830,250	17,023,138	
Less discounts and deferred						
refunding costs	(475,022)	_	(318,895)	_	(793,917)	
Add Premiums	206,814		133,035		339,849	
Add Fremianis	200,014		100,000			
Total business-type		•				
activities debt	<u>\$ 7,421,883</u>	<u>\$ 1,942,797</u>	<u>\$ 6,374,140</u>	<u>\$ 830,250</u>	<u>\$ 16,569,070</u>	

The 1995, 2004, and 2005 Certificates and related trust agreements require the establishment of 1) a debt service reserve fund or surety bond, to maintain amounts equal to the next semi-annual principal and interest payment, and 2) a payment fund for use in disbursing the semi-annual payments.

There are a number of limitations and restrictions contained in the various bond and certificate indentures, such as types of investments, promise to levy tax sufficient to cover debt service and establishment of a sinking fund. The County is in compliance with all significant limitations and restrictions as of June 30, 2010.

**Current Refunding.** The County issued \$20,775,000 of general obligation refunding bonds in August 2009 to provide resources to purchase U.S. Government State and Local Government Services Securities that were placed in an irrevocable trust for the purpose of generating resources for all future debt service payments on \$16,440,000 of Series 2001 General Obligation Refunding Bonds and \$4,255,000 Series 1999 General Obligation Public Improvement Bonds & Refunding Bonds. As a result, the refunded general obligation bonds are considered defeased and the liability has been removed from the Statement of Net Assets – Governmental Activities. This refunding was undertaken to substantially reduce interest cost to the County and to level future debt service requirements to minimize the impact on property tax millage. The revised debt service was decreased by \$3,197,811 over the next eighteen years and resulted in an economic gain of \$2,918,574. At June 30, 2010, \$20,425,000 of the bonds are considered defeased.

Conduit (No Commitment) Debt. The County is authorized and empowered under and pursuant to the Code of Laws of South Carolina to acquire or cause to be acquired and in connection therewith to enlarge, improve, expand, equip, furnish, own, lease and dispose of properties to promote the public health and welfare of the people of the State of South Carolina and/or to promote the commercial development of the State. To accomplish these objectives the County has issued Revenue Bonds to provide financial assistance to private sector entities. These bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Neither the County nor the State is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. The County has issued these conduit debt obligations for Hospital and Health Care, Industrial, Solid Waste, and Pollution Control facilities.

The following is a summary of the County's conduit debt at June 30, 2010:

	Current Amount	
Number of Issues	Outstanding (in millions)	Original Issue Amount (in millions)
5	\$234	\$380

The following is a summary of the changes in long-term obligations of the component units for the year ended June 30, 2010:

Component Units:	<u>J</u>	Balance uly 1, 2009	<u> </u>	<u>ncreases</u>		<u>Decreases</u>	<u>Ju</u>	Balance ne 30, 2010	,	ounts Due One year
Accrued compensated absences	\$	3,063,071	\$	931,012	\$	(745,516)	\$	3,248,567	\$	1,480,271
Net other post employment benefits		1,700,056		756,388		(121,704)		2,334,740		-
General obligation bonds		17,688,975		-		(2,379,364)		15,309,611		1,830,000
Capital lease obligations		8,675,493		2,557,620		(2,149,489)		9,083,624		1,899,269
Revenue bonds		6,646,837		-		(661,157)		5,985,680		665,026
Notes payable		76,473	_		_	(24,910)	_	<u>51,563</u>		31,204
Total	<u>\$</u>	37,850,905	<u>\$</u>	<b>4</b> ,245,020	\$	(6,082,140)	<u>\$</u>	36,013,785	\$	5,905,770

	Range of Maturity <u>Dates</u>	Range of <u>Interest Rates</u>		alance y 1, 2009	Ac	<u>lditions</u>	Re	eductions		∃alance <u>e 30, 2010</u>
Accrued compensat	ed absences:									
CCL			\$	945,463	\$	490,113	\$	(487,145)	\$	948,431
CCPRC			,	942,631		51,553		(18,563)		975,621
JIPSD				365,397		61,100				426,497
SAPPPC				31,874		4,723				36,597
SJFD				639,179		72,780		-		711,959
SPFD			_	138,527		250,743		(239,808)		149,462
Total accrued	compensated ab	sences	_	3,063,071		931,012		(745,516)		3,248,567
Net other post empl	oyment benefits:									
CCPRC				757,870		378,935		-		1,136,805
JIPSD				700,148		377,453		-		1,077,601
SPFD			_	242,038	0		_	(121,704)		120,334
Total net othe	er post employme	nt benefits		1,700,056	_	756,388		(121,704)		2,334,740
General obligation b	onds:									
CCPRC	2011 - 2021	2.45% - 4.00%	1	7,300,000		•		(2,370,000)		14,930,000
JIPSD	2011 - 2037	5.00% - 5.50%	_	<u>388,975</u>	_			(9,364)		<u>379,611</u>
Total general	obligation bonds		_1	<u>7,688,975</u>				(2,379,364)		<u>15,309,611</u>
Capital lease obliga	tions:									
CCPRC	2011	2.05% - 4.41%		1,333,628		4		(852,576)		481,052
JIPSD	2011 – 2018	4.07% - 6.88%		1,650,335		845,163		(499,012)		1,996,486
SAPPPC	2011 – 2014	3.45% - 3.50%		87,963		140,000		(61,224)		166,739
SJFD	2011 - 2021	4.36% - 5.593%		5,182,210		1,572,457		(631,232)		6,123,435
SPFD	2011 - 2014	4.67% - 4.86%	_	421,357	=			(105,445)		315,91 <u>2</u>
Total capital l	ease obligations		_	<u>8,675,493</u>	_	<u>2,557,620</u>		(2,149,489)	_	9,083,624
Revenue Bonds:										
SAPPPC	2011 - 2019	3.41% - 3.99%		542,201		ŧ		(136,519)		405,682
JIPSD	2011 - 2037	2.00% - 5.75%		6,626,005				(583,110)		6,042,895
Less deferred refun	ding costs		_	(521,369)	-		-	58,472		(462,897)
Total revenue	bonds		_	6,646,837	_	-		(661,157)		5,985,680
Notes payable										
SAPPPC	2011 - 2019	3.89% - 3.99%	_	76,473	_	-	_	(24,910)	_	51,563
Total compon	ent units long-ter	m obligations	\$3	37,850,905	\$	4,245,020	\$	(6,082,140)	\$	36,013,785

The annual debt service requirements to maturity for component unit long-term obligations, excluding compensated absences, are as follows:

### General Obligation Bonds:

					Total
				С	omponent
Year Ending June 30		CCPRC	JIPSD	_	Units
2011	\$	2,413,991	\$ 30,902	\$	2,444,893
2012		2,495,791	30,902		2,526,693
2013		2,771,391	30,902		2,802,293
2014		2,827,541	30,902		2,858,443
2015		3,225,903	30,902		3,256,805
2016-2020		3,167,085	154,510		3,321,595
2021-2025		630,108	119,444		749,552
2026-2030		¥	113,130		113,130
2031-2035		2	113,130		113,130
2036-2038	_		 <u>34,878</u>	_	<u>34,878</u>
Total		17,531,810	689,602		18,221,412
Less interest and plus unamortized					
premium included above		(2,601,810)	 (309,991)	_	<u>(2,911,801)</u>
Debt per statement of net assets	\$	14,930,000	\$ 379,611	<u>\$</u>	<u>15,309,611</u>

### Future minimum capital lease payments:

Voor Ending June 20	CCPRC		SAPPPC	SJFD	SPFD	Total Component Units
Year Ending June 30		JIPSD				
2011	\$ 488,985	\$ 510,577	\$ 76,394	\$ 1,097,437	\$ 122,772	\$ 2,296,165
2012		456,972	57,713	1,027,697	77,079	1,619, <del>4</del> 61
2013	-	394,783	33,986	786,731	77,079	1,292,579
2014	-	288,392	6,741	786,731	77,079	1,158,943
2015	-	147,284	-	786,731	-	934,015
2016-2020	*	438,460		3,033,907	5.4	3,472,367
2021-2022	4			214,402		214,402
Future minimum capital lease payments	488,985	2,236,468	174,834	7,733,636	354,009	10,987,932
Less amount representing interest	(7,933)	(239,982)	(8,095)	(1,610,201)	(38,097)	(1,904,308)
Debt per statement of net assets	<u>\$ 481,052</u>	<u>\$ 1,996,486</u>	<u>\$ 166,739</u>	<u>\$ 6,123,435</u>	<u>\$ 315,912</u>	\$ 9,083,624

### Revenue Bonds:

Year ending June 30  2011  2012  2013  2014	JIPSD \$ 867,140 873,739 874,340 869,140	SAPPPC \$ 132,532 87,383 71,763 60,605	Total Component Units \$ 999,672 961,122 946,103 929,745
2015 2016-2020	873,079 2,513,793	60,950 29,958	934,029 2,543,751
2021-2025	298,320	20,000	298,320
2026-2030	298,320		298,320
2031-2035	178,236	-	178,236
2036-2039	<u>29,389</u>		<u>29,389</u>
Total	7,675,496	443,191	8,118,687
Less interest and deferred refunding costs included above	(2,095,498)	(37,509)	(2,133,007)
Debt per statement of net assets	\$ 5,579,998	\$ 405,682	\$ 5,985,680

### Notes Payable:

Year ending June 30	SAPPPC
<b>2</b> 011	\$ 7,273
2012	7,274
2013	7,271
2014	7,271
2015	7,271
2016-2020	<u>24,232</u>
Total	60,592
Less interest included above	(9,029)
Debt per statement of net assets	<u>\$ 51,563</u>

**Prior Year Defeasance of Debt.** In prior years, the primary government defeased various outstanding debt issues by placing proceeds of new debt or other funds in an irrevocable trust to provide for all future debt service payments on the old debt. Accordingly, the trust accounts and the defeased debt are not included in these financial statements. At June 30, 2010, the following debt issues outstanding are considered defeased:

	Governmental <u>Activities</u>	Business-type <u>Activities</u>
Primary government: General Obligation Bonds: Series 1994 Series 1999 Series 2001 Total General Obligation Bonds	\$ 10,310,000 16,440,000 3,985,000 30,735,000	
Certificates of Participation: Series 1995 Total Certificates of Participation	37,304,936 37,304,936	\$ 8,795,064 8,795,064
Revenue Bonds: Solid Waste User Fee Revenue Bonds Series 1994 Total Revenue Bonds		6,950,000 6,950,000
Total primary government	\$ 68,039,936	<u>\$ 15,745,064</u>

**Legal Debt Limit.** The County's borrowing power is restricted by amended Article X, Section 14 of the State Constitution effective December 1, 1977. This section provides that a local unit cannot at any time have total general obligation debt outstanding in an amount that exceeds eight percent of its assessed property value. Excluded from the limitation are: bonded indebtedness approved by the voters and issued within five years of the date of such referendum; special bonded indebtedness; levies assessed on properties located in an area receiving special benefits from the taxes collected; and bonded indebtedness existing on December 1, 1977, the effective date of the constitutional amendment.

Beginning January 1, 1996, the South Carolina Legislature changed the definition of debt subject to the 8 percent limit to include all Certificates of Participation at the time of issue subsequent to December 31, 1995. The following computation reflects the County's compliance with this limitation:

Assessed value of real and personal property Value of merchants inventory and manufacturers depreciation		\$	2,923,982,597 25,772,493
Total assessed value		\$	2,949,755,090
Debt limitation - eight percent of total assessed value		\$	235,980,407
Total bonded debt: General Obligation Bonds	\$391,525,000		
Less: Bonds issued pursuant to referendum: Series 2007 G.O. Bond Transportation Sales tax Series 2006 G.O. Bond Transportation Sales tax (59,020,000)	(206,875,000)		
Total debt subject to debt limit		_	184,650,000
Legal debt margin		<u>\$</u>	51,330,407

#### J. Reserved and Designated Fund Equity

Reserved for inventories and prepaid items. Fund balance has been reserved for inventories and prepaid items to indicate that these amounts do not represent available spendable resources even though they are components of net current assets.

Reserved for encumbrances. Encumbrances representing commitments to vendors which had not been received or completed at year-end have been reserved since they are not legally available for appropriation.

Reserved for debt service. Fund balance subject to the provision of various bond indenture and Certificate of Participation lease agreements as to restrictions on expenditures.

Reserved for capital projects. All capital project fund balances, are reserved for the acquisition of capital assets, for the completion of existing projects and for future projects.

Reserved for Transportation and Road Sales Tax Special Revenue Fund. Fund balance subject to the provisions of bond restrictions on expenditures. This amount is \$109,412,393 for the current fiscal year.

Designated for rainy day. An amount of \$7,587,696 has been established through the budget ordinance by County Council as a rainy day fund. The intent of this fund is to provide a cushion for unexpected emergencies in the event of a major catastrophe such as an earthquake, hurricane, nuclear accident or chemical spill. The rainy day fund can only be appropriated through the passage of another ordinance by County Council.

Designated for subsequent years' appropriation. The fiscal year 2011 budget ordinance designates \$2,695,037 of the ending fiscal year 2010 General Fund Balance for fiscal year 2011 appropriations. Remaining Special Revenue Fund Balances, after the reserve for encumbrances, have been designated in accordance with the various use restrictions placed on their assets under the applicable grant agreements and legislation.

# IV. OTHER INFORMATION A. Risk Management

The County and its component units are exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters. For all of these risks, the County and its component units are members of the State of South Carolina Insurance Reserve Fund, a public entity risk pool currently operating as a common risk management and insurance program for local governments. The County and its component units pay an annual premium to the State Insurance Reserve Fund for its general insurance coverage. The State Insurance Reserve Fund is self-sustaining through member premiums and reinsures through commercial companies for certain claims.

The County and its component units are also subject to risks of loss from providing health, life, accident, dental, and other medical benefits to employees, retirees, and their dependents. The County has enrolled substantially all of its employees in the State's health insurance plans administered by the South Carolina Budget and Control Board. The County records contributions from employer funds, employees, and retirees in the Employee Benefits Trust Internal Service Fund which remits the premiums to the State. The State reinsures through commercial companies for these risks. The various component units of the County insure the health, life, accident, dental and other medical benefits to their employees and their dependents through commercial insurance companies.

Effective July 1, 1995, the County established a self-insured plan to fund risks associated with workers' compensation claims. Claims administration is handled by a third party with reinsurance through commercial insurance companies for all individual claims in excess of \$100,000. All funds of the County participate in the program and make payments to the Workers' Compensation Internal Service Fund based on actuarial estimates of the amounts needed to pay prior and current year claims. The claims liability of \$2,615,000 reported in the Fund at June 30, 2010, is based on the requirements of Governmental Accounting Standards Board Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. The County purchases insurance contracts from commercial insurers to satisfy certain liabilities under workers' compensation claims; accordingly, no liability is reported for those claims.

Changes in the Fund's estimated claims liability amount in fiscal year 2010 and 2009 were:

			Cι	ırrent Year				
	В	eginning of	C	laims and			Е	Balance at
Year Ended	F	scal Year	C	hanges in		Claim	F	iscal Year
<u>June 30</u>	Liability		Liability Estimates			Payments Payments	_	End
2009	\$	2,175,000	\$	4,133,680	\$	(3,558,680)	\$	2,750,000
2010		2,750,000		3,404,788		(3,539,788)		2,615,000

The above liability is included in the County's accounts payable as reported in the statement of net assets.

For all of the above risk management programs, except workers' compensation, the County and its component units have not significantly reduced insurance coverages from the previous year; settled claims in excess of insurance coverage for the last three years were immaterial. For each of the insurance programs and public entity risk pools in which they participate, the County and its Component units have effectively transferred all risk with no liability for unfunded claims.

### **B. Segment Information**

The County maintains an enterprise fund which provides drug and alcohol abuse treatment. This fund is supported by a revenue-backed COP. The County also has an enterprise fund for solid waste disposal. It is presented as a major business-type fund.

Condensed Statement of Net Assets:		DAODAS
Assets:	•	0.400.000
Current assets	\$	3,439,888
Deferred issuance costs		51,471
Capital assets	_	7,069,773
Total assets	\$	10,561,132
Liabilities:		
Current liabilities	\$	415,193
Certificates of participation		3,259,732
Other long-term obligations		356,814
Total liabilities		4,031,739
Net Assets:		
Invested in capital assets,		
net of related debt		3,810,041
Unrestricted		2,719,352
Total net assets	_	6,529,393
	<u>~</u>	10,561,132
Total liabilities and net assets	<u>\$</u>	10,501,132
Condensed Statement of Revenues, Expenses, and Changes in Net Assets:		
		DAODAS
Operating revenues	\$	6,124,605
Depreciation and amortization		(262,947)
Other operating expenses		(9 <u>,252,041)</u>
Operating income (loss)		(3,390,383)
Nonoperating revenues (expenses):		(0,000,000)
Interest income		13,382
		(259,920)
Interest expense		690,166
Intergovernmental revenue		
Gain (loss) on disposal of assets		3,353
Total nonoperating revenues (expenses)		446,981
Net Transfers in		1,816,688
Change in net assets		(1,126,714)
Beginning net assets		7,656,107
Ending net assets	\$	6,529,393
Condensed Statement of Cash Flows:		
		DAODAS
Net cash provided (used) by:		
Operating activities	\$	(2,918,349)
Noncapital financing activities	Ψ	2,506,855
Capital and related financing activities		(677,722)
		13,382
Investing activities		
Net increase (decrease)		(1,075,834)
Beginning cash and cash equivalents		3,493,881
Ending cash and cash equivalents	\$	2,418,047

#### C. Subsequent Events

During August 2010, the County settled a lawsuit concerning construction issues and ongoing repairs of the Judicial Center. The County was awarded \$3,500,000. In November, a partial payment of \$950,000 was received by the County. This will be reported in the construction fund for the use of future capital projects.

Effective July 1, 2010, the Council of Governments assumed the oversight of the Workforce Investment Act (WIA) programs from the County including the Trident One Stop. As a result, the County will no longer report WIA activity as a special revenue fund.

During March 2010, the County entered into an agreement with the City of Charleston where the County is to provide digital radio system and services for the City's police and fire services. The County did not complete the 800 megahertz (MHZ) upgrade until August 2010, at which point the City of Charleston owed the County the first of four payments of \$375,207 over the next three years. This will be reported in the construction fund for the use of future capital projects.

On July 19, 2010, the County entered into a service agreement with American Recycling of South Carolina, LLC (contractor). Effective August 1, 2010, the contractor is to provide recyclable processing services for the County. The term of the agreement shall continue through July 31, 2013, with the option to extend for two additional one-year terms. The County retains ownership of the real property at 13 Romney Street, and all equipment and rolling stock present at the material recovery facility (MRF). The contractor shall be responsible for all aspects of managing, staffing, equipping, operating and maintaining the MRF, and will be funded by the solid waste user fee.

In early December 2010, the County entered into an agreement with Motorola, Inc. for Phase I and Phase II of the County's radio network redesign. The contract price is \$11,013,944 to be paid over the life of the contract period, and will be funded using both the GOB capital projects fund and construction fund.

During the fiscal year, Charleston County Council approved the future issuance of a tax anticipation note (TAN) in the amount of \$1,000,000 for St. John's Fire District. Subsequent to June 30, 2010, the District has not borrowed any funds on this TAN. The entire \$1,000,000 is available to the District as of the date of their audit report. This note, which bears interest at a rate equal to the interest rate paid by the South Carolina Investment Pool during the period the note is outstanding, is due and payable in March 2011.

On October 7, 2010, St. Paul's Fire District issued General Obligation Debt in the amount of \$3,000,000, bearing interest at 3.45 percent per annum and maturing in 2025. The proceeds of the bond will be used for the purchase of equipment and for construction of various fire facilities.

Subsequent to the current fiscal year end, the City of Charleston, SC completed an audit of the taxes remitted to the James Island Public Service District for the last five years relating to properties which were annexed into the City of Charleston. The City of Charleston is required to remit to the District the portion of ad valorem tax the city collects from annexed properties representing the District's fire department budget that would have been collected by the District had the properties not been annexed into the city. As a result of this audit, the City determined the District had been overpaid \$395,328 in the general fund and overpaid \$35,946 in debt service. The District will repay the excess remittances over a five year period beginning in fiscal year 2011 at the rate of \$79,066 per year in the general fund and \$7,189 through the deft service fund. The City will reduce future year tax payment due to the District.

At year end, the James Island Public Service District was waiting on the approved loan proceeds from the SC Department of Environmental Control. The loan is to be used to pay \$717,520 of the cost of the Schooner Road project which cost \$974,889, and was completed in July 2010. The SCDHEC-SC Water Quality Revolving Fund Authority loan was approved February 26, 2010. The loan will be amortized in 79 quarterly payments of \$12,509 and a final payment of \$12,508. Payments will begin 90 days after receipt of the loan proceeds. As of November 4, 2010, the District was still waiting to receive the proceeds of this loan.

On September 9, 2010, the Charleston County Park and Recreation Commission purchased a 12.06 acre property on Dorchester Road for the purpose of expanding an adjacent park property for future development. The purchase price of \$1,875,000 was funded by the taxpayer approved half-cent sales tax.

On November 1, 2010, the Charleston County Park and Recreation Commission purchased a tract of land on Highway 171 consisting of approximately 11.7940 acres of highlands and approximately 1.3887 acres of marshlands managed by the Low country Open Land Trust, Inc. for \$1,570,000. The purchase was funded from debt service reserves and is expected to be reimbursed to the Commission from the proceeds of a future Charleston County Park and Recreation Commission General Obligation Bond. The land will remain as green space. There are no current plans to develop the land for park or recreation activities.

#### D. Contingent Liabilities

**Federal Grants**. Amounts received or receivable from grants are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. Management has not been informed of any significant matters of non-compliance with grant provisions or planned grantor audits. The amount of grant expenditures which may be disallowed cannot be determined at this time, but the County believes that any amount will be immaterial.

**Litigation**. The County and its component units are party to various lawsuits that are normal in the operations of a county government. These lawsuits involve disputes arising from various matters, including the termination of employment, wrongful death and survival, personal injury and other tort actions, delinquent tax sales, contractual agreements, and civil rights violations. It is the opinion of legal counsel that it cannot be determined whether resolution of these matters, individually or in the aggregate in excess of insurance coverage, will have a material adverse effect on the financial condition of the County and its component units.

**Annexation**. Several of the component units serve geographic regions which are subject to annexation by the surrounding municipalities. Should these annexations continue, there could be a significant impact on the operations of the various component units. The South Carolina General Assembly is currently considering legislation which would require the municipality which annexes properties of another political subdivision to assume responsibility for payment of the pro-rata bonded debt outstanding on the date of annexation.

In May 2000 the South Carolina General Assembly passed legislation to address the loss of revenues by public service districts due to annexations by municipalities. The legislation calls for an agreed-upon plan between the annexing municipality and the public service district. This plan would protect the remaining unannexed area in the public service district from economic loss of revenue brought about by annexation.

This new legislation should lessen but not eliminate the impact on the operations of various component units due to annexations.

#### E. Commitments

The County and its various component units have various commitments to provide facilities or services under numerous agreements signed with third parties in addition to its construction commitments and recorded encumbrances.

In July 2001 the County entered into an intergovernmental agreement with the South Carolina Infrastructure Bank to make twenty-five annual payments of \$3,000,000 beginning in January 2004 as a local match to help defray the cost of the Arthur Ravenel, Jr. Bridge over the Cooper River built by the State to replace the existing bridges connecting the City of Charleston and the Town of Mt. Pleasant. This debt is shown as an intergovernment note payable in Note I of these financial statements.

On September 15, 1997, the County entered into an intergovernmental agreement with the City of North Charleston to help fund the construction of a convention center adjacent to the North Charleston Coliseum. The agreement requires the County to be responsible for the pro-rata debt service on \$18,095,000 of a total \$48,045,000 in Certificates of Participation issued by the City on September 15, 1997. The debt service is to be paid monthly to a trustee from the revenues of the County Accommodations Special Revenue Fund. The agreement allows for non-payment in the event of non-appropriation by the City of North Charleston and for reduced payments if accommodation fee revenues fall below the payment amount. Annual debt service on the County's \$18,095,000 obligation, maturing in 2020, under the agreement is approximately \$1.4 million.

The County partnered with the City of Charleston and Berkeley County to construct the Daniel Island Tennis Center. County Council committed to fund \$750,000 of the project with 15 annual payments of \$50,000 from Accommodations Fee revenues. This agreement contains the same allowances for reduced or non-payment as the City of North Charleston agreement.

Both of these agreements are funded from a specific source of funds, the Accommodations Fee. The agreements also contain provisions for the non-payment of these obligations by the County if the revenues from the Accommodations Fee are not sufficient to make the payment or if the parties that issued the debt (the City of North Charleston and City of Charleston, respectively) do not make their pro-rata debt service. Therefore, the determination has been made that these commitments do not represent debt to the County and are not reflected in the entity-wide financial statements.

In July 2005 the County entered into an agreement with the LPA Group Incorporated for program management services of the County's \$150,000,000 roads portion of the half-cent sales tax monies (Roadwise Program). The original contract amount was \$18,329,782 over a five year period beginning July 2005. The services are to include; design work, right of way easements, consulting on feasibility, land acquisitions, engineering work, developing bid specifications, and construction services. Amendment 1 of the contract was approved August 23, 2007, changing the contract amount to \$17,973,126 and leaving the contract length unchanged. Amendment 2 of the contract was approved October 20, 2008, changing the contract amount to \$17,882,899 and leaving the contract length the same. Starting November 2008, the contract contains for a monthly base fee of \$316,824, plus 10 percent of work completed. An amendment dated January 27, 2010, extends the term of the contract until June 30, 2014. This extension is subject to annual approval for continuation by the County. This amendment also fixed the contract amount of \$11,122,273 over a four year period.

The following is a schedule by fiscal year of the minimum future payments under this contract:

Year ending June 30	
2011	\$ 3,413,460
2012	3,241,852
2013	2,536,401
2014	1,930,560
TOTAL	\$ 11,122,273

The amount paid for these services for the year-ended June 30, 2010, was \$3,981,320.

On April 7, 2008, the County entered into a ten-year agreement with the Charleston Animal Society formerly the John Ancrum Society for the Prevention of Cruelty to Animals for the care and impoundment of animals delivered to the shelter by the County. The original agreement with the Society was dated January 23, 1979, and has been updated several times since then. The amended non-cancelable portion of the agreement calls for the County to pay a base monthly fee of \$34,539. Additionally, the County agrees to pay the Society \$5.77 for the receiving and immunization of each animal placed in custody and \$5.77 boarding fee per animal per day. The County will also pay an euthanasia fee of \$5.77 fee for each animal. The County also agrees to pay any reasonable out-of-pocket expenses associated with animal cruelty cases.

As part of the contract, the County provided \$4,500,000 in funds and property towards the construction of a new shelter. Upon early termination of the agreement by the Society, the Society shall repay the County a pro-rata portion of the \$4,500,000.

This contract was amended on July 1, 2009. The amended non-cancellable portion of the agreement calls for the County to pay a base monthly fee of \$51,772, as well as, \$7.48 for the receiving and immunization of each animal placed in the custody of the Society, and \$7.48 boarding fee per animal per day. The County will also pay an euthanasia fee of \$7.48 to the Society for each animal euthanized.

In addition, the County agrees to pay a cremation fee of \$7.48 for each dead animal brought to the shelter by a law enforcement officer, animal control officer of the County or municipality within the County. The Society will bill the County separately for stray animals that it receives from citizens of the County.

The non-cancelable portion of the agreement states the County shall continue to pay the Society the current monthly fee for a five-year period plus any annual increases in the CPI during such five-year period if the County terminates the contract.

The Charleston County Park and Recreation Commission has entered into an agreement with the City of Folly Beach to restrict \$50,000 each year to provide for the re-nourishment of the erosion that occurs along Folly Beach. This annual amount increased to \$60,000 per year in the fiscal year ending June 30, 2003. During the year ended June 30, 2010, \$0 funds were transferred to the City of Folly Beach for renourishment. Capital Projects fund balance of \$351,118 has been reserved for beach re-nourishment.

As of June 30, 1997, the Charleston County Park and Recreation Commission had provided approximately \$2,065,171 to the City of Charleston for the construction of the Charleston Maritime Center which was to be leased to and operated by the Commission. On August 4, 1997, the City of Charleston and Charleston County Park and Recreation Commission entered into an agreement that terminated the Master Lease of the Charleston Maritime Center dated August 1, 1995, between the two parties. This agreement grants the Commission the right of first refusal for the purchase of the Maritime Center for a period of 50 years from the date of execution of the agreement. In the event that the Commission does elect to purchase the Maritime Center, then the City of Charleston will credit \$1,500,000 toward the purchase price. If the Commission elects not to purchase the Maritime Center, then the City of Charleston will pay the Commission \$1,500,000 from the proceeds of the sale.

The Charleston County Park and Recreation Commission has an agreement with the Charleston County School District to cooperate in the operation of a Community Education Program. Each sponsor has determined which of its facilities and resources is available to the Community Education Program and agrees to supply the cost of necessary part-time professional staff that may be required. Available state, federal, and private funding is sought with the remaining costs shared to the extent agreed upon by the parties. The agreement with the School District was modified in July 1992 to provide for one-half of the Commission's share of the expenses to be paid to the school district prior to December 21 of each fiscal year and the balance to be paid by March 12 of the following year. Total payments made prior to June 30, 2010, for the 2010 program year were \$466,372. The agreement was modified for the 2007 program year to provide for an equitable sharing of increased program fees collected during the year. The amount accrued as program revenue under this agreement was \$336,306.

In July 1995 the Commission entered into a lease agreement with Charleston County whereby the Commission assumed the responsibilities of operating and maintaining 19 boat landings throughout Charleston County. The lease is for a term of 99 years and commenced on July 1, 1995. The Commission pays a nominal fee of \$1 per year under the lease terms, but the agreement expressed the intent of Charleston County to transfer millage each year to help fund related expenses. Funding is contingent upon future County Council approval.

On June 29, 1988, Kiawah Island was sold to Kiawah Resort Associates. The Charleston County Park and Recreation Commission has been in contact with the owners in order to obtain a new lease agreement for Beach Walker Park. A verbal agreement has been made to ensure that the Park can continue to operate. To date, however, no formal agreement has been signed.

During 1988 the Charleston County Park and Recreation Commission was advised by the South Carolina Highway Department that the proposed Mark Clark Expressway will go through the northern portion of James Island County Park. The Commission is awaiting determination from the South Carolina Highway Department on the future location of the Mark Clark corridor.

An open letter of credit for \$33,460 was established in 1989 with the Wachovia Bank at the request of the Commissioners of Public Works. The Charleston County Park and Recreation Commission is required to keep this line of credit open. As of year end, none of this credit had been utilized.

In December 2000 the U.S. Secretary of the Interior conveyed property consisting of approximately 25 acres in fee and 0.6 acres of easements to the Charleston County Park and Recreation Commission in a Quitclaim Deed. The property conveyed includes areas presently known as the Cooper River Marina, previously known as the Old Navy Base Marina facilities. The conveyance has several restrictions including the following: the property must be used and maintained for the public park and recreation purposes for which it was conveyed in perpetuity, the property shall not be sold, leased, assigned or otherwise disposed of except to another eligible governmental agency that the Secretary of the Interior agrees in writing can assure the same continued use of the property, and funds generated on the property may not be used for non-recreational purposes and, furthermore, must be used for the development, operation and maintenance of the property until it is fully developed in accordance with the Program of Utilization. There are also various reporting requirements.

On August 22, 2005, the Charleston County Park and Recreation Commission entered into an agreement with K.L.B. Group DBA Locklear's Beach City Grill to allow this corporation to operate the restaurant at the Folly Pier. The original lease term was for five years beginning October 1, 2005. The building held for rent had an estimated cost of \$1,253,494 and an estimated net book value of \$926,799. Rent started at \$7,400 per month and increases each November based on the current CPI. The new rental per month based on the CPI increased to \$8,102 per month on November 1, 2009. The lease also provided for contingent rentals of 7.25 percent of annual sales greater than \$1,200,000.

August 2009 the Commission and K.L.B. Group entered into an agreement to allow the corporation to exercise the option of extending the lease for an additional five years, with the option terminating on October 31, 2015.

The following is a schedule by years of the minimum future rentals on the non-cancelable operating lease as of June 30, 2010:

Year Ending June 30	A	Amount	
2011	\$	97,224	
2012	2012 97		
2013	97,224		
2014		97,224	
2015		97,224	
2016		32,408	
Total minimum lease rentals		518,528	

Total rent income of \$105,620 was recorded during the year.

The Cooper River Park and Playground Commission contracted on July 1, 1996, with the City of North Charleston (City) to provide recreational services for the fiscal year to the citizens within the Commission's jurisdictional boundaries. Since the original contract date, the Commission and the City have renewed this contract annually with an effective date of July 1 of each fiscal year. Under the terms of this contract, the City agrees to pay all reasonable administrative and professional costs incurred by the Commission, and the Commission agrees to transfer and pay over to the City all appropriated funds, from whatever source, in the accounts of the Commission except for the remaining unreserved fund balance carried forward from June 30, 2008, in the amount of \$61,340. The City also assumed control and possession (but not legal title) of fixed property and equipment. Due to the declining tax base and the fractured property lines of the Commission, it would be difficult or impractical to provide services to its citizens without this contract with the City. On June 24, 2010, the Commission entered into another one year contract with the City covering the period from July 1, 2010 to June 30, 2011, with essentially identical terms as previous contracts.

Certain real estate and facilities acquired by the Cooper River Park and Playground Commission are located within the corporate limits of the City of North Charleston. Those facilities were originally leased to the City for a 25-year lease term commencing May 23, 1980, at a \$1 annual rental fee. This lease was renegotiated and signed May 23, 2006, for a 50-year term at a \$1 annual rental fee. Additional facilities were leased in February and May of 1990 for a 100-year term also at an annual rental fee of \$1.

Under the annual contract with the City of North Charleston, the Cooper River Park and Playground Commission has agreed to assign to the City all of its assets, real and personal, thereby allowing the City exclusive use, possession, control and management of these assets. As of June 30, 2010, the leased assets have a book value of \$87,727.

The North Charleston District entered into an agreement on April 1, 1996, with the City of North Charleston for the City to provide fire, sanitation, and street lighting services to the constituents of the District. The contract requires the payment of substantially all of the Districts revenues to the City and turning over control and possession, but not legal title to, all of the District's fixed property and equipment. On an annual basis since June 30, 1997, the District has entered into additional one year contracts with the City with essentially the same terms as described above. To fulfill the contract at June 30, 2010, the District owes the City \$29,148. This contract was extended for one year until June 30, 2011.

The St. John's Fire District has active construction projects as of June 30, 2010, totaling \$1,330,277, which consists of three fire trucks that are being constructed. A lease was obtained to finance the construction of these trucks and most of the proceeds were used to prepay for their construction in December 2009. The trucks were actually delivered in October 2010. In addition, there are unspent capital lease proceeds remaining in an escrow account totaling \$242,205 at June 30, 2010, which will be used for equipment purchases to outfit the new fire trucks during the year ending June 30, 2011. These unspent funds of \$242,205 remaining in the escrow fund at June 30, 2010, are reflected on the Statement of Net Assets as restricted cash held by escrow agents to construct/purchase capital assets.

In June 2010, the St. John's Fire District signed a contract (and paid \$1,000 as earnest money) to purchase a lot for \$185,000 for the purpose of building a new fire station. As of June 30, 2010, the District has only paid \$1,000 as earnest money on the contract. However, in October 2010, the Commission decided to look for a different location to build the new station and the \$1,000 deposit will be forfeited. The eventual purchase of a lot and subsequent construction of the new station is expected to occur later in the 2010-11 year.

The St. John's Fire District also signed a lease in June 2010 to purchase new air packs, replacing all existing air packs, at a total estimated cost of \$495,000. This equipment is expected to be purchased during 2010-11 using lease proceeds, which will be repaid over seven years with an annual payment of \$78,635 including interest at 3.58 percent per annum.

#### F. Deferred Compensation Plan

The County and its component units offer their employees several deferred compensation plans under programs administered by the South Carolina Deferred Compensation Commission. The multiple employer plans were created in accordance with Internal Revenue Code Sections 457 and 401(K). The plans, available to all full-time County and component unit employees, at their option, permit participants to defer a portion of their salary until future years. Only upon termination, retirement, disability, death, or an approved hardship is the deferred compensation available to an employee.

During the year ended June 30, 2000, the deferred compensation plans were amended to allow for employer matching contributions of up to \$300 per year for each covered participant. Effective December 23, 2008, the County suspended this match of \$75 per quarter. The total contributions made by the County's plan members were \$2,088,405 for the fiscal year ending June 30, 2010.

#### G. Other Post Employment Benefits

#### Plan Description

The County provides post-employment health, life and dental care benefits, as per the requirement of a local ordinance, for certain retirees and their dependents. This plan is a single employer defined benefit plan. Substantially all employees who retire under the State retirement plans are eligible to continue their coverage with the County paying 50 percent of health insurance premiums and the retiree paying 100 percent of life and dental insurance premiums and the remaining 50 percent of the health insurance premiums. The County's regular insurance providers underwrite the retirees' policies. Retirees may not convert the benefit into an in-lieu payment to secure coverage under independent plans. Effective July 1, 2008, the County modified its post employment benefits policy as follows:

- A) Increase years of service with the County:
  - Twenty five years of service with the County for the fifty percent of health premium benefit.
  - 2. Fifteen years of service with the County for the twenty five percent of health premium benefit.
- B) Reduce surviving spouse benefit to one year for future retirees who start work with the County January 1, 2009 and later.

The James Island Public Service District also provides a retiree benefit equal to 100 percent of the health insurance premiums over age 65 and a portion if under age 65. The retiree must pay for all life and dental insurance premiums.

During the fiscal year ended June 30, 2006, the St. Paul's Fire District established a policy that allowed retiree insurance benefits. The plan was amended in 2009 to cease coverage at the earlier of the date of death or the date the participant becomes eligible for Medicare coverage. The plan was further curtailed at the end of the 2010 fiscal year, continuing coverage for those individuals who had retired prior to June 30, 2010, but providing no coverage to any employee retiring after that date.

The Charleston County Park and Recreation Commission provide retiree benefits as follows:

- A) Any covered employee who retires with at least 20 years, but less than 25 years of Commission covered entity service credit under the South Carolina Retirement Systems will be eligible for Commission funded retiree insurance benefits effective with his/her date of retirement, provided he/she is eligible for retirement at the time he/she leaves active Commission service. The last five years must be consecutive and in a full-time, regular position. The Commission will pay 50% of the retiree cost and 50% of the dependent cost for health and dental coverage.
- B) Any covered employee who retires with 25 years or more years of Commission-covered entity service credit under the South Carolina Retirement Systems will be eligible for Commission funded retiree insurance benefits effective with his/her date of retirement, provided he/she is eligible for retirement at the time he/she leaves active Commission service. The last five years must be consecutive and in a full-time, regular, position. The Commission will pay 100% of the retiree cost and 65% of the dependent cost for health and dental coverage.
- C) The health and dental insurance premium for surviving spouses and dependents of deceased retirees will be waived for one year after the retiree's death. Following one year, the surviving spouse and/or dependents are eligible to continue coverage at the same proportional cost (50% or 65%) as in effect prior to the retiree's death. Survivors may remain on the plan until death or remarriage, whichever comes first.

**Funding Policy** 

As of year-end, there were 553 employees who had retired from the County and are receiving health insurance premium coverage benefits. The County currently finances the plan on a pay-as-you-go basis. For the year ended June 30, 2010, the County recognized expenses of \$1,229,983 for healthcare, which were net of retiree contributions of \$1,154,737. The James Island Public Service District had 25 employees who had retired and receiving benefits under their plan. The District recognized expenses of \$133,185 for health care premium net of retiree contributions of \$34,150. The St. Paul's Fire District had 3 employees who had retired and receiving benefits under their plan. The District recognized expenses of \$12,000 for health care premiums. The Charleston County Park and Recreation Commission had 5 employees who are retired and receiving benefits.

The County's annual cost (expense) for other post employment benefits is calculated based on the annual required contribution (ARC) of the employer, which is actuarially determined based upon the requirements and parameters of GASB Statement 45, Accounting and Financial Reporting by Employers for Post Employment Benefits Other Than Pensions. The ARC represents the amount of funding required that, if paid on an annual basis, is projected to cover the normal cost for each year plus the amount necessary to amortize any unfunded actuarial liability (or funding excess) over a period not to exceed 30 years. The current ARC is based on a level percent of payroll increasing at 3%.

For the year ended June 30, 2010, the County's annual OPEB cost was \$4,402,193 for the post employment healthcare plan. The County's annual OPEB cost and net OPE obligation were as follows:

Annual Required Contribution	\$ 4,402,193
Less contributions made	(1,749,534)
Change in net OPEB obligation	2,652,659
Net OPEB obligation beginning of the year	8,286,334
Net OPEB obligation end of the year	\$ 10,938,993

Calculations of benefits for financial reporting purposes are based on the substantive plan understood by the employer and the plan members. The calculations include the types of benefits provided at the time of each valuation and the historical costs, shared by the employer and the plan members to that point.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. The actuarial assumptions used in calculating the County's UAAL and ARC are elaborated later in this note. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revisions as actual results are compared with past expectations and new estimates are made about the future. The projected unit cost method, pay-as-you-go (PAYGO) funding policy was used to calculate to County's ARC.

Projections of benefits for financial reporting purposes are made on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. In order to perform the valuation, it was necessary for the County and the actuary to make certain assumptions regarding such items as rates of employee turnover, retirement, and mortality, as well as economic assumptions regarding healthcare trend and interest rates.

The Entry Age Normal Actuarial Cost Method was used in the July 1, 2008 valuation. The actuarial assumptions included 4.50 percent investment rate of return. For all retirees the healthcare cost trends 2006 to 2008 were a rate of 10 percent. The trends rate will decrease in 0.5 percent steps until it reaches 4.5 percent and then will remain level. General inflation is assumed to be 3.0 percent per year. The Plan's unfunded actuarial accrued liability is being amortized as a level dollar amount of projected payroll on an open basis. The remaining amortization period at June 30, 2010, was twenty-seven years.

#### **Schedule of Employer Contributions**

Fiscal Year		Annual	Net				
Ended	1	Required		Actual		OPEB	Percent
June 30	Co	<u>ontribution</u>	Co	ontribution		<b>Liability</b>	<u>Funded</u>
2008	\$	5,874,245	\$	1,662,441	\$	4,211,804	28.30%
2009	\$	5,947,354	\$	1,872,824	\$	4,074,530	31.49%
2010	\$	4,402,193	\$	1,749,534	\$	2,652,659	39.74%

#### **Schedule of Funding Progress**

Actuarial Valuation <u>Date</u>	Actu Valu <u>Asse</u>	e of	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) <u>(b-a)</u>	Funded Ratio ( <u>a/b)</u>	Covered Payroll <u>(c)</u>	UAAL as a Percentage of Covered Payroll ((b-
7/1/2007	\$	-	\$52,972,306	\$52,972,306	0%	\$93,550,000	<u>a)/c)</u> 56.62%
7/1/2008 7/1/2009	\$ \$	- -	\$52,972,306 \$47,374,110	\$52,972,306 \$47,374,110	0% 0%	\$97,800,000 \$96,600,000	54.16% 49.04%

### H. Funds Held by Coastal Community Foundation

As of June 30, 2010, the Coastal Community Foundation was holding \$354,342 in the Charleston County Library Fund. The fund was established in November 1983 as a capital fund for the purpose of providing support for unusual or innovative programs and services at the Library not normally funded by government appropriations. Of the balance, \$14,467 is available for grants to the Library.

As of June 30, 2010, the Coastal Community Foundation was holding \$67,328 in the Roper Foundation Community Wellness Endowment for the Charleston County Library. The endowment was established for the purpose of updating the health education information collection. At year-end, \$2,780 is available for grants to the Library.

These amounts are not reflected in the Library's financial statements until grants are received by the Library from the Foundation.

#### I. Employee Retirement Systems and Plans

#### South Carolina Retirement and Police Officers' Retirement Systems

Plan Description. All permanent employees of the County and its component units, except for certain employees involved in law enforcement and fire fighting activities, participate in the South Carolina Retirement System (SCRS). The employees excluded above participate in the South Carolina Police Officers' Retirement System (SCPORS). Both systems are cost-sharing multiple-employer defined benefit plans administered by the Retirement Division of the State Budget and Control Board. The SCRS and SCPORS provide retirement and disability benefits, cost of living adjustments on an ad-hoc basis, life insurance and survivor benefits to plan members and beneficiaries. Each plan's provisions are established under Title 9 of the S.C. Code of Laws. A Comprehensive Annual Financial Report containing financial statements and required supplementary information for both the SCRS and SCPORS is issued and publicly available by writing the South Carolina Retirement System, P.O. Box 11960, Columbia, SC 29211-1960.

**Funding Policy - SCRS**. Plan members are required to contribute 6.50 percent of their annual covered salary and the employer is required to contribute at an actuarially determined rate. The current rate is 9.24 percent of annual covered payroll. The contribution requirements of plan members and employers are established under authority of Title 9 of the South Carolina Code of Law, 1976 (as amended).

**Funding Policy - SCPORS**. Plan members are required to contribute 6.7 percent of their annual covered salary and the employer is required to contribute at an actuarially determined rate. The current rate is 10.65 percent of annual covered payroll. The contribution requirements of plan members and employers are established under authority of Title 9 of the <u>South Carolina Code of Law, 1976</u> (as amended).

Additionally, participating employers of the SCRS contribute .15 percent of payroll to provide a group life insurance benefit for their participants; and participating employers of the SCPORS contribute .4 percent of payroll to provide a group life insurance benefit and accidental death benefits for their participants.

The following table presents the required contributions to the SCRS and SCPORS by the County and its component units for the years ended June 30, 2010, 2009, and 2008:

### Fiscal Year Ended June 30

SCRS Contributions	2010			2009	2008	
Primary government: Component units:	\$	6,038,511	\$	6,157,100	\$	5,721,280
CCL		641,886		670,394		684,830
CCPRC		750,734		691,007		605,375
JIPSD		393,616		402,807		363,871
SAPPPC		106,110		109,493		110,901
SJFD		47,767		44,726		42,971
SPFD		9,998		7,633		<u>5,261</u>
Total SCRS	\$	7,988,622	\$	8,083,160	<u>\$</u>	7,534,489
SCPORS Contributions						
Primary government:	\$	3,303,451	\$	3,290,463	\$	3,157,167
Component units:						
SJFD		492,090		479,814		407,113
SPFD		267,074	_	236,949		<u> 175,945</u>
Total SCPORS	\$	4,062,615	<u>\$</u>	4,007,226	\$	3,740,225

One hundred percent of the required contributions have been made for the current and each of the previous two years.

#### J. New Accounting Pronouncements

The GASB has issued Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. This statement enhances the usefulness of fund balance information by establishing fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. The definitions of the general fund, special revenue fund types, capital project fund type, debt service fund type and permanent fund type are clarified by the provisions in this Statement. Interpretations of certain items within the definition of the special revenue fund type have been provided and, for some governments, those interpretations may affect the activities chosen to be reported in special revenue funds. The requirements of the Statement are effective for financial statements for period beginning after June 15, 2010. Fund balance reclassifications made to conform to the provisions of this statement are required to be applied retroactively by restating beginning fund balance.

# THIS PAGE INTENTIONALLY LEFT BLANK

